

# TOWN OF PAGOSA SPRINGS, COLORADO

# FINANCIAL STATEMENTS

# FOR THE FISCAL YEAR ENDED DECEMBER 31, 2018

# WITH REPORT OF

# **CERTIFIED PUBLIC ACCOUNTANTS**

## TOWN OF PAGOSA SPRINGS, COLORADO

## **Table of Contents**

Financial Section:	Page
Independent Auditors' Report	1
Management's Discussion and Analysis	3
Basic Financial Statements:	
Government-wide Financial Statements:	
Statement of Net Position	
Statement of Activities	13
Fund Financial Statements:	
Balance Sheet – Governmental Funds	14
Reconciliation of the Governmental Funds Balance Sheet	
to the Statement of Net Position	15
Statement of Revenues, Expenditures, and Changes in	
Fund Balances – Governmental Funds	16
Reconciliation of the Statement of Revenues, Expenditures and Changes	
in Fund Balances of Governmental Funds to the Statement of Activities	
Statement of Net Position - Proprietary Funds	18
Statement of Revenues, Expenses and Changes	
in Fund Net Position - Proprietary Funds	
Statement of Cash Flows - Proprietary Funds	
Notes to Financial Statements	21
Required Supplementary Information:	
Schedule of the Proportionate Share of the Net Pension Liability	
Schedule of Contributions	
Notes to Pension Plan Schedules	46
Schedule of Revenues, Expenditures, and Changes in	10
Fund Balances – General Fund - Budget-and-Actual	48
Schedule of Revenues, Expenditures, and Changes in	50
Fund Balances – Tourism Fund - Budget-and-Actual	50
Supplementary Information:	
Schedule of Revenues, Expenditures, and Changes in	
Fund Balances – Capital Improvement Capital Project Fund - Budget-and-Actual	52
Schedule of Revenues, Expenditures, and Changes in	
Fund Balances – Conservation Trust Fund - Budget-and-Actual	53
Schedule of Revenues, Expenses, and Changes in	
Net Position– Enterprise Funds - Budget-and-Actual:	
Sanitation Fund	
Geothermal Fund	
Local Highway Finance Report	38

## **Compliance Section:**

Report on Internal Control over Financial Reporting	
and on Compliance and Other Matters	61

This page intentionally left blank



#### **Independent Auditors' Report**

The Honorable Mayor and Council Town of Pagosa Springs, Colorado

#### **Report on the Financial Statements**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pagosa Springs, Colorado, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

#### Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

#### **Opinions**

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pagosa Springs, Colorado, as of December 31, 2018, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

#### **Other Matters**

#### Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension related schedules, and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

#### Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Pagosa Springs, Colorado's basic financial statements. The budgetary comparison schedules and the Local Highway Finance Report are presented for additional analysis as required by the State of Colorado and are not a required part of the basic financial statements.

The budgetary comparison schedules and the Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and the Local Highway Finance Report are fairly stated in all material respects in relation to the financial statements as a whole.

#### Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 14, 2019, on our consideration of the Town of Pagosa Springs, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Pagosa Springs, Colorado's internal control over financial reporting and compliance.

Initer Fundeda, PLIC

HintonBurdick, PLLC St. George, Utah June 14, 2019



### TOWN OF PAGOSA SPRINGS, COLORADO MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2018

As management of the Town of Pagosa Springs (Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the year ended December 31, 2018. Please read it in conjunction with the accompanying basic financial statements.

### FINANCIAL HIGHLIGHTS

- Total assets plus deferred outflows of resources exceeded total liabilities plus deferred inflows of resources (net position) by \$36.1 million at the close of the fiscal year.
- Total governmental and business-type net position increased by a combined total of \$954 thousand.
- The total cost of all Town programs for 2018 was \$7,726,585.
- The General fund unassigned fund balance at the end of 2018 was \$1,591,031 which is 48% of total General fund expenditures.

### USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The three components of the financial statements are: (1) Government-wide financial statements which include the Statement of Net Position and the Statement of Activities. These statements provide information about the activities of the Town as a whole. (2) Fund financial statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements by providing information about the Town's most significant funds. (3) Notes to the financial statements.

#### **Reporting the Town as a Whole**

#### The Statement of Net Position and the Statement of Activities (Government-wide)

A frequently asked question regarding the Town's financial health is whether the year's activities contributed positively to the overall financial well-being. The Statement of Net Position and the Statement of Activities report information about the Town as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net position and changes therein. Net position, the difference between assets plus deferred outflows and liabilities plus deferred inflows, are one way to measure the Town's financial health, or financial position. Over time, increases or decreases in net position is an indicator of whether the financial health is improving or deteriorating. However, it is important to consider other non-financial factors such as changes in the condition of the Town's roads to accurately assess the overall health of the Town.

The Statement of Net Position and the Statement of Activities, present information about the following:

- Government activities All of the Town's basic services are considered to be governmental activities, including general government, public safety, public works/streets, parks and recreation, community support, and interest on long-term debt. Sales taxes, property taxes, franchise taxes, intergovernmental revenues and charges for services finance most of these activities.
- Proprietary activities/Business type activities The Town charges a fee to customers to cover most of the cost of the services provided.

#### **Reporting the Town's Most Significant Funds**

#### **Fund Financial Statements**

The fund financial statements provide detailed information about the most significant funds—not the Town as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds which aid in the management of money for particular purposes or meet legal responsibilities associated with the usage of certain taxes, grants, and other money. The Town's two major kinds of funds, governmental and proprietary, use different accounting approaches as explained below.

- Governmental funds Most of the Town's basic services are reported in governmental funds. Governmental funds focus on how resources flow in and out with the balances remaining at year-end that are available for spending. These funds are reported using an accounting method called the modified accrual accounting method, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Government fund information shows whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation included with the Basic Financial Statements and in footnote 2.
- Proprietary funds When the Town charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities.

#### **GOVERNMENT-WIDE FINANCIAL ANALYSIS**

Net position may serve over time as a useful indicator of the Town's financial position. The Town's combined assets plus deferred outflows exceeded liabilities plus deferred inflows by \$36 million as of December 31, 2018 as shown in the following condensed statement of net position. Of this amount, \$4,603,882 is unrestricted and available to meet the Town's ongoing financial obligations.

By far the largest portion of net position is the net investment in capital assets of \$30,057,800 (83.34% of total net position). This amount reflects the investment in all capital assets (e.g. infrastructure, land, buildings, and equipment) less any related debt used to acquire those assets that are still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of debt, it should be noted that the resources needed to repay this debt must be provided from other sources since capital assets themselves cannot be used to liquidate these liabilities.

The Town has chosen to account for its sanitation and geothermal operations in enterprise funds which are shown as Business Activities.

The following table summarizes the Town's governmental and business-type net position as of December 31, 2018 and 2017:

		nmental vities	Business-ty activities	. 1	Combined Total				
	12/31/2018	12/31/2017	12/31/2018	12/31/2017	12/31/2018	12/31/2017			
Current and other assets	\$ 5,023,456	\$ 6,343,403	\$ 1,534,594 \$	1,677,679	\$ 6,558,050	\$ 8,021,082			
Capital assets	26,401,058	24,533,792	10,727,677	11,072,028	37,128,735	35,605,820			
Total assets	31,424,514	30,877,195	12,262,271	12,749,707	43,686,785	43,626,902			
Deferred outflows of resources	111,940	134,003			111,940	134,003			
Long-term liabilities outstanding	2,925,005	3,104,934	4,298,837	4,508,225	7,223,842	7,613,159			
Other liabilities	294,847	667,429	32,933	246,813	327,780	914,242			
Total liabilities	3,219,852	3,772,363	4,331,770	4,755,038	7,551,622	8,527,401			
Deferred inflows of resources	146,306	86,807	35,730	35,360	182,036	122,167			
Net position:									
Net investment in capital assets	23,620,111	21,603,971	6,437,689	6,571,228	30,057,800	28,175,199			
Restricted	1,403,385	1,215,904	-	-	1,403,385	1,215,904			
Unrestricted	3,146,800	4,332,153	1,457,082	1,388,081	4,603,882	5,720,234			
Total net position	\$ 28,170,296	\$ 27,152,028	\$ 7,894,771 \$	7,959,309	\$ 36,065,067	\$ 35,111,337			

#### TOWN OF PAGOSA SPRINGS, COLORADO Statement of Net Position

An additional portion of net position, \$1,403,385, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$4,603,882 (12.77% of total net position), may be used to meet the government's ongoing obligations to citizens and creditors.

#### **Governmental Activities**

The cost of all Governmental activities this year was \$6,772,970 as shown in the Changes in Net Position statement below. \$732,085 of this cost was paid for by those who directly benefited from the programs. \$734,223 was subsidized by grants or contributions received from other governmental organizations for both capital and operating activities. Overall governmental program revenues, including intergovernmental aid and fees for services were \$1,466,308. General taxes, investment earnings, gain on sale of assets and other revenues totaled \$6,324,930.

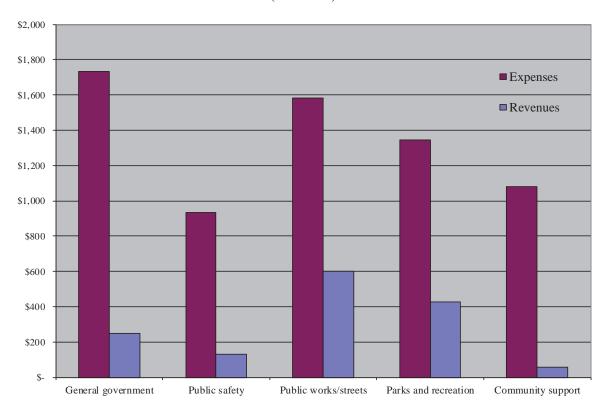
The Town's programs include: General Government, Public Safety, Public Works/Streets, Parks & Recreation, and Community Support. Each program's revenues and expenses are presented below.

	Governmental activities			Busine activ		Combined Total				
	12/31/2018	12/31/2017		12/31/2018	1	2/31/2017	1	12/31/2018	]	12/31/2017
Revenues:			•							
Program revenues:										
Charges for services	\$ 732,085	\$ 640,568	\$	751,864	\$	729,376	\$	1,483,949	\$	1,369,944
Operating grants and										
contributions	273,524	300,126		-		-		273,524		300,126
Capital grants and										
contributions	460,699	1,102,564		93,500		475,204		554,199		1,577,768
General revenues:										
Taxes	6,233,522	5,948,944		41,598		37,823		6,275,120		5,986,767
Investment earnings	32,806	55,520		2,115		2,619		34,921		58,139
Gain on sale of assets	-	-		-		-		-		-
Other revenue/(expense)	58,602	56,474		-		-		58,602		56,474
Total revenues	7,791,238	8,104,196		889,077		1,245,022		8,680,315		9,349,218
Expenses:										
General government	1,731,054	1,740,109		-		-		1,731,054		1,740,109
Public safety	933,600	929,921		-		-		933,600		929,921
Public works/streets	1,584,040	1,386,337		-		-		1,584,040		1,386,337
Parks and recreation	1,342,779	1,287,596		-		-		1,342,779		1,287,596
Community support	1,079,633	866,832		-		-		1,079,633		866,832
Interest on long-term debt	101,864	92,526		-		-		101,864		92,526
Sanitation	-	-		886,625		776,641		886,625		776,641
Geothermal	-			66,990		54,308		66,990		54,308
Total expenses	6,772,970	6,303,321		953,615		830,949		7,726,585		7,134,270
Increase (decrease) in net position	1,018,268	1,800,875		(64,538)		414,073		953,730		2,214,948
Net position, beginning	27,152,028	25,409,481		7,959,309		7,545,236		35,111,337		32,954,717
Prior period adjustment	-	(58,328)		-		-		-		(58,328)
Net position, ending	\$ 28,170,296	\$ 27,152,028	\$	7,894,771	\$	7,959,309	\$	36,065,067	\$	35,111,337

#### TOWN OF PAGOSA SPRINGS, COLORADO Changes in Net Position

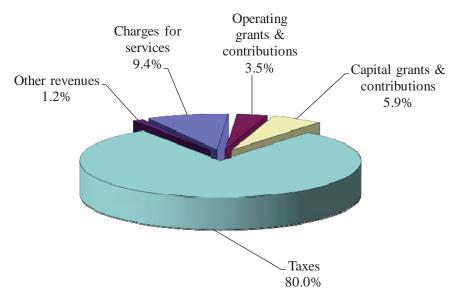
Total resources available during the year to finance governmental operations were \$34,943,266 consisting of net position at January 1, 2018 of \$27,152,028, Program Revenues of \$1,466,308, and General Revenues of \$6,324,930. Total Governmental Activities expenses during the year were \$6,772,970; thus Governmental Net Position increased by \$1,018,268 to \$28,170,296.

The following graphs compare program expenses to program revenues and provides a breakdown of revenues by source for all governmental activities:



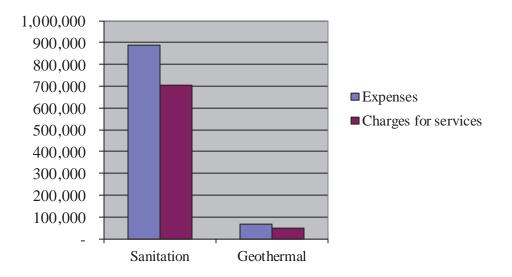
Expenses and Program Revenues - Governmental Activities (in Thousands)

**Revenue By Source - Governmental Activities** 

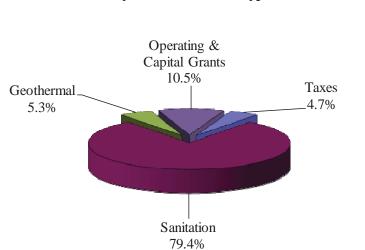


#### **Business Type Activities**

Net position of the Business Type activities at December 31, 2018, as reflected in the Statement of Net Position was \$7.9 million. The cost of providing all Proprietary (Business Type) activities this year was \$953,615. As shown in the statement of Changes in Net Position, the amounts paid by users of the system were \$751,864 and there was \$93,500 subsidized by capital grants and contributions. Investment earnings and tax revenues were \$43,713. The Net Position decreased by \$64,538. The following graphs compare the total business-type activity expenses by service to the charges for those services and the graph at the bottom of the page provides a breakdown of the total revenues for business-type activities.



#### Expenses and Charges for Services - Business- type Activities





<sup>8</sup> 

#### **Financial Analysis of the Government's Funds**

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

**Governmental funds:** The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$4,546,164, a decrease of \$1,063,351 in comparison with the prior year. Approximately 35%, \$1,591,031 constitutes unassigned fund balance, which is available for spending at the government's discretion.

The Town has three major governmental funds, the general fund, the capital improvement fund, and the tourism fund.

The General fund is the primary operating fund for the Town. At December 31, 2018, unassigned fund balance in the General fund was \$1,591,031. As a measure of the General fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Total unassigned fund balance represents 48% of the total General fund expenditures. The fund balance of the Town's General fund decreased by (\$375,312) for the year ended December 31, 2018. As compared to the prior year, the General fund revenues increased due to increased tax, and charges for services. General fund expenses increased due to increased community support expenses.

The Capital Improvement fund budgeted for and completed several projects during the year. The expected reduction in fund balance was (\$1,856,315). The actual change in fund balance was (\$834,417).

The Tourism fund is used to account for tax on lodging establishments and the related community support expenditures. Actual revenues were more than budgeted revenues, and actual expenditures were less than budgeted expenditures which resulted in an increase in fund balance of \$157,111.

**Proprietary funds:** The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Net position and changes in net position for the year-ended December 31, 2018 for the Town's enterprise funds (Sanitation and Geothermal) are as follows:

	Sanitation	Geothermal	Total
Unrestricted net position	\$1,337,187	\$ 119,895	\$1,457,082
Total net position	7,491,095	403,676	7,894,771
Change in net position	\$ (44,909)	\$ (19,629)	\$ (64,538)

#### **Budgetary Highlights**

General fund revenues of \$3,537,070 were higher than budgeted revenues of \$3,365,553 by \$171,517. The most significant factor contributing to this excess amount is related to other revenues which exceeded budget by \$40,750. Budgeted expenditures exceeded actual expenditures by \$317,504.

### CAPITAL ASSET AND DEBT ADMINISTRATION

### **Capital Assets**

The capital assets of the Town are those assets that are used in performance of Town functions including infrastructure assets. Capital Assets include equipment, buildings, land, system improvements, park facilities and roads. At the end of 2018, net capital assets of the government activities totaled \$26.4 million and the net capital assets of the business-type activities were \$10.7 million. The most significant governmental capital additions were the Rumbaugh Bridge, the Water Works building, and the downtown paving project. The most significant business-type capital addition was the Pump Station #1. Depreciation on capital assets for both government activities and business-type activities is recognized in the Government-Wide financial statements. (See note 5 to the financial statements.)

### Debt

At year-end, the Town had \$2,925,005 in governmental type debt, and \$4,298,837 in proprietary debt. During the current fiscal year, the Town's total debt decreased by \$364,944. (See note 6 to the financial statements for detailed descriptions.)

### NEXT YEAR'S BUDGET AND ECONOMIC FACTORS

In considering the Town Budget for fiscal year 2019, the Town Council and management were cautious as to the growth of revenues and expenditures due to a slow economy.

#### CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Town Clerk at: PO Box 1859, Pagosa Springs, CO 81147.

## **BASIC FINANCIAL STATEMENTS**

## TOWN OF PAGOSA SPRINGS, COLORADO Statement of Net Position December 31, 2018

	Governmental Activities	Business-type Activities	Total
Assets			
Cash and cash equivalents	\$ 3,487,791	\$ 1,352,414	\$ 4,840,205
Receivables (net of allowance)	1,442,322	182,180	1,624,502
Prepaids	9,457	-	9,457
Net pension asset	83,886	-	83,886
Capital assets (net of accumulated depreciation):			
Land	2,736,550	16,376	2,752,926
Construction in progress	228,060	-	228,060
Buildings and improvements	8,135,187	283,781	8,418,968
Machinery and equipment	651,996	-	651,996
Infrastructure and systems	14,649,265	10,427,520	25,076,785
Total assets	31,424,514	12,262,271	43,686,785
<b>Deferred Outflows of Resources</b>			
Deferred outflows related to pensions	111,940	-	111,940
Total deferred outflows of resources	111,940	-	111,940
Liabilities			
Accounts payable and other current liabilities	264,539	24,927	289,466
Interest payable	18,335	8,006	26,341
Customer deposits	11,973	-	11,973
Noncurrent liabilities:			
Due within one year	289,705	223,153	512,858
Due in more than one year	2,635,300	4,075,684	6,710,984
Total liabilities	3,219,852	4,331,770	7,551,622
Deferred Inflows of Resources			
Deferred inflows related to pensions	29,412	-	29,412
Deferred revenue - property taxes	116,894	35,730	152,624
Total deferred inflows of resources	146,306	35,730	182,036
Net Position			
Net investment in capital assets	23,620,111	6,437,689	30,057,800
Restricted for:			
Emergency reserve	301,965	-	301,965
Capital projects	222,229	-	222,229
Parks and recreation	32,642	-	32,642
Tourism	527,875	-	527,875
Other purposes	318,674	-	318,674
Unrestricted	3,146,800	1,457,082	4,603,882
Total net position	\$ 28,170,296	\$ 7,894,771	\$ 36,065,067

## TOWN OF PAGOSA SPRINGS, COLORADO Statement of Activities For the Year Ended December 31, 2018

				Program Revenues						Net (Expense) R	evenu	ie and Changes i	in Ne	t Position
					(	 Operating	(	Capital		I	Prima	ry Government		
			C	harges for	G	rants and	Gı	rants and	G	overnmental	B	usiness-type		
Functions/Programs		Expenses		Services	Co	ntributions	Con	tributions		Activities		Activities		Total
Governmental activities:														
General government	\$	1,731,054	\$	235,348	\$	7,500	\$	8,248	\$	(1,479,958)	\$	-	\$	(1,479,958)
Public safety		933,600		116,260		-		14,820		(802,520)		-		(802,520)
Public works/streets		1,584,040		125,795		122,644		351,802		(983,799)		-		(983,799)
Parks and recreation		1,342,779		241,781		98,188		85,829		(916,981)		-		(916,981)
Community support		1,079,633		12,901		45,192		-		(1,021,540)		-		(1,021,540)
Interest on long-term debt		101,864		-		-		-		(101,864)		-		(101,864)
Total governmental activities		6,772,970		732,085		273,524		460,699		(5,306,662)		-		(5,306,662)
Business-type activities:														
Sanitation		886,625		704,503		-		93,500		-		(88,622)		(88,622)
Geothermal		66,990	_	47,361		-		-		-		(19,629)		(19,629)
Total business-type activities		953,615		751,864		-		93,500				(108,251)		(108,251)
Total primary government	\$	7,726,585	\$	1,483,949	\$	273,524	\$	554,199		(5,306,662)		(108,251)		(5,414,913)
			Ge	neral Revenue	es:									
			Г	laxes:										
				Property tax						86,107		41,598		127,705
				Sales tax						5,103,807		-		5,103,807
				Other taxes						130,064		-		130,064
				Franchise tax						51,225		-		51,225
				Lodgers tax						862,319		-		862,319
			U	Inrestricted in	vestme	ent earnings				32,806		2,115		34,921

The accompanying notes are an integral part of the financial statements.

58,602

6,324,930

1,018,268

27,152,028

28,170,296

\$

\$

58,602

6,368,643

35,111,337

36,065,067

953,730

43,713

(64,538)

\$

7,959,309

7,894,771

Other revenues

Total general revenues & transfers

Change in net assets

Net position - beginning

Net position - ending

## TOWN OF PAGOSA SPRINGS, COLORADO Balance Sheet Governmental Funds December 31, 2018

Assets	General Fund	Capital Improvement Fund	Tourism Fund	Nonmajor Conservation Trust Fund	Total Governmental Funds
Cash and cash equivalents Receivables, net of allowances: Property tax receivable Due from other governments Prepaids	\$ 2,256,504 43,889 86,097 425,713 9,457	\$ 765,669 348,511 - 431,108 -	\$ 432,976 57,169 - 49,835 -	\$ 32,642	\$ 3,487,791 449,569 86,097 906,656 9,457
Total assets	\$ 2,821,660	\$ 1,545,288	\$ 539,980	\$ 32,642	\$ 4,939,570
<b>Liabilities</b> Accounts payable Accrued liabilities Customer deposits	\$ 83,326 58,746 11,973	\$ 100,204 10,158	\$     9,176 2,929	\$ - - -	\$ 192,706 71,833 11,973
Total liabilities	154,045	110,362	12,105		276,512
<b>Deferred inflows of resources</b> Deferred revenue - property taxes Total deferred inflows of resources	<u>116,894</u> 116,894				<u>    116,894                                    </u>
Fund balances Nonspendable: Prepaid items Restricted for:	9,457	-	-	-	9,457
Emergency reserve Capital outlay Parks and recreation Tourism Other purposes	301,965 222,229 - 318,674	- - -	- - 527,875 -	32,642	301,965 222,229 32,642 527,875 318,674
Assigned for: Health funds Capital outlay Unassigned	107,365	1,434,926			107,365 1,434,926 1,591,031
Total fund balances Total liabilities, deferred inflows of resources, and fund balances	2,550,721 \$ 2,821,660	1,434,926 \$ 1,545,288	527,875 \$ 539,980	32,642 \$ 32,642	4,546,164 \$ 4,939,570

## TOWN OF PAGOSA SPRINGS, COLORADO Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2018

Amounts reported for governmental activities in the statement of net position are different because:

Total fund balances - governmental funds		\$ 4,546,164
Capital assets used in governmental activities are not financial		
resources and, therefore, are not reported in the funds.		
Governmental capital assets	\$ 34,283,429	
Accumulated depreciation	 (7,882,371)	26,401,058
Net pension asset is not an available resource and, therefore, is not		
reported in the funds.		83,886
Long-term liabilities are not due and payable in the current period		
and therefore are not reported in the funds.		
Capital leases payable	(231,435)	
Lease revenue bond	(2,549,512)	
Interest payable	(18,335)	
Compensated absences	 (144,058)	(2,943,340)
Deferred outflows and inflows of resources related to pensions are		
applicable to future reporting periods and, therefore, are not reported		
in the funds.		
Deferred outflows	111,940	
Deferred inflows	 (29,412)	82,528
Net position of governmental activities		\$28,170,296

## TOWN OF PAGOSA SPRINGS, COLORADO Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds For the Year Ended December 31, 2018

Doromuos	General Fund	Capital Improvement Fund	Tourism Fund	Nonmajor Conservation Trust Fund	Total Governmental Funds
Revenues Taxes	\$ 2,726,619	¢ 7611591	\$ 661.765	¢	\$ 6,032,968
	\$ 2,720,019 145,962	\$ 2,644,584	\$ 661,765	\$ -	\$ 6,032,968 145,962
Licenses and permits Intergovernmental	56,416	491,030	200,554	- 74,066	822,066
Fines and forfeitures	84,064	491,030	200,334	74,000	84,064
		-	1 247	-	· · · · · · · · · · · · · · · · · · ·
Charges for services	322,331	46,634	1,247	-	370,212
Interest revenue	32,806	-	-	-	32,806
Contributions and donations	49,122	-	-	-	49,122
Other revenues	119,750	30,268	45,192	-	195,210
Total revenues	3,537,070	3,212,516	908,758	74,066	7,732,410
Expenditures					
Current:					
General government	1,539,145	107,586	-	-	1,646,731
Public safety	935,826	12,139	-	-	947,965
Public works/streets	-	785,698	-	-	785,698
Parks and recreation	521,955	369,510	-	-	891,465
Community support	308,375	530	751,647	-	1,060,552
Capital outlay	-	3,195,868	-	74,799	3,270,667
Debt service:					
Principal retirement	-	446,871	-	-	446,871
Interest on long-term debt		104,640			104,640
Total expenditures	3,305,301	5,022,842	751,647	74,799	9,154,589
Excess of revenues					
over (under) expenditures	231,769	(1,810,326)	157,111	(733)	(1,422,179)
Other financing sources (uses):					
Transfers in	-	675,909	-	-	675,909
Transfers out	(665,909)	-	-	(10,000)	(675,909)
Impact fees	58,828	-	-	-	58,828
Capital lease proceeds		300,000			300,000
Total other financing					
sources (uses)	(607,081)	975,909		(10,000)	358,828
Net change in fund balances	(375,312)	(834,417)	157,111	(10,733)	(1,063,351)
Fund balance, beginning of year	2,926,033	2,269,343	370,764	43,375	5,609,515
Fund balance, end of year	\$ 2,550,721	\$ 1,434,926	\$ 527,875	\$ 32,642	\$ 4,546,164

## TOWN OF PAGOSA SPRINGS, COLORADO Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended December 31, 2018

Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balances - total governmental funds		\$ (1,063,351)
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.		
Capital outlay	\$ 2,833,430	
Depreciation expense	(966,164)	1,867,266
Pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the statement of net position because the net pension liability is measured a year before the Town's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outlows and inflows of resources related to pensions, is reported in the statement of activities.		
Pension contribution	25,472	
Pension expense	32,550	58,022
Repayment of long term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		448,875
Issuance of long-term debt provides current financial resources in the governmental funds but increases long-term liabilities in the statement of net position.		(300,000)
Accrued interest for long-term debt is not reported as an expenditure for the current period while it is recorded in the statement of activities.		773
Compensated absences expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		6,683
Change in net position of governmental activities		\$ 1,018,268

## TOWN OF PAGOSA SPRINGS, COLORADO Statement of Net Position Proprietary Funds December 31, 2018

	Sanitation Fund	Nonmajor Geothermal Fund	Combined Total
Assets			
Current assets:			
Cash	\$ 1,237,954	\$ 114,460	\$ 1,352,414
Receivables (net of allowance)	141,015	5,435	146,450
Property tax receivable	35,730	-	35,730
Total current assets	1,414,699	119,895	1,534,594
Noncurrent assets:			
Land	16,376	-	16,376
Buildings		1,182,419	1,182,419
Improvements and system	12,339,585	-	12,339,585
Machinery and equipment	101,417	-	101,417
Accumulated depreciation	(2,013,482)	(898,638)	(2,912,120)
Total noncurrent assets	10,443,896	283,781	10,727,677
Total assets	\$ 11,858,595	\$ 403,676	\$ 12,262,271
Liabilities			
Current liabilities:	¢	<b>.</b>	<b>*</b> • • • • • • • • • • • • • • • • • • •
Accounts payable	\$ 23,921	\$ -	\$ 23,921
Accrued liabilities	1,006	-	1,006
Interest payable	8,006	-	8,006
Loans payable - current	214,304	-	214,304
Compensated absences - current	8,849		8,849
Total current liabilities	256,086		256,086
Noncurrent liabilities:			
Loans payable (net of current portion)	4,075,684		4,075,684
Total long-term debt	4,075,684		4,075,684
Total liabilities	4,331,770		4,331,770
Deferred inflows of resources			
Deferred revenue - property taxes	35,730		35,730
Total deferred inflows of resources	35,730	-	35,730
Net position			
Net investment in capital assets	6,153,908	283,781	6,437,689
Unrestricted	1,337,187	119,895	1,457,089
Total net position	\$ 7,491,095	\$ 403,676	\$ 7,894,771

## TOWN OF PAGOSA SPRINGS, COLORADO Statement Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2018

		Sanitation Fund		Nonmajor Geothermal Fund		Combined Total	
Operating revenues							
Charges for services	\$	693,835	\$	44,764	\$	738,599	
Other revenues		10,668		2,597		13,265	
Total operating revenues		704,503		47,361		751,864	
Operating expenses							
Salaries and wages		79,892		-		79,892	
Operating system		383,252		32,285		415,537	
Administrative		31,275		1,000		32,275	
Professional fees		76,490		10,057		86,547	
Depreciation		238,870		23,648		262,518	
Total operating expenses		809,779		66,990		876,769	
Operating income (loss)		(105,276)		(19,629)		(124,905)	
Non-operating revenues (expenses)							
Interest income		2,115		-		2,115	
Interest expense and fiscal charges		(76,846)		-		(76,846)	
Property and specific ownership tax		41,598		-		41,598	
Connection and tap fees		93,500		-		93,500	
Total non-operating revenues (expenses)		60,367		-		60,367	
Change in net position		(44,909)		(19,629)		(64,538)	
Total net position, beginning of year		7,536,004		423,305		7,959,309	
Total net position, end of year	\$	7,491,095	\$	403,676	\$	7,894,771	

## TOWN OF PAGOSA SPRINGS, COLORADO Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2018

	Sanitation Fund	Non-Major Geothermal Fund	Combined Total	
Cash flows from operating activities: Cash received from customers, service fees Cash paid to suppliers Cash paid to employees	\$ 709,301 (704,897) (78,468)	\$ 47,317 (43,342)	\$ 756,618 (748,239) (78,468)	
Net cash flows from operating activities	(74,064)	3,975	(70,089)	
Cash flows from capital and related financing activities:				
Purchase of capital assets	81,833	-	81,833	
Principal paid on long-term debt	(210,812)	-	(210,812)	
Interest paid	(76,846)	-	(76,846)	
Property and specific ownership tax	41,598	-	41,598	
Connection and tap fees	93,500		93,500	
Net cash flows from capital and related financing activities	(70,727)		(70,727)	
Cash flows from investing activities: Interest on investments	2,115		2,115	
Net change in cash and cash equivalents	(142,676)	3,975	(138,701)	
Cash and cash equivalents, including restricted cash beginning of year	1,380,630	110,485	1,491,115	
Cash and cash equivalents, including restricted cash end of year	\$ 1,237,954	\$ 114,460	\$ 1,352,414	
Reconciliation of operating income to net cash provided by operating activities:				
Net operating income (loss) Adjustments to reconcile net income to net cash provided by operating activities:	\$ (105,276)	\$ (19,629)	\$ (124,905)	
Depreciation/amortization Changes in operating assets and liabilities:	238,870	23,648	262,518	
(Increase)/decrease in receivables	5,168	(44)	5,124	
Increase/(decrease) in payables	(213,880)	-	(213,880)	
Increase/(decrease) in accrued liabilities	1,424	-	1,424	
Increase/(decrease) in deferred revenue	(370)		(370)	
Net cash flows from operating activities	\$ (74,064)	\$ 3,975	\$ (70,089)	

#### Note 1. Summary of Significant Accounting Policies

#### **Description of Government-Wide Financial Statements**

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, when applicable, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

#### **Reporting Entity**

The Town of Pagosa Springs is a home-rule municipality with a mayor – Council form of government with six elected Council members. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government. However, there are no blended or discretely presented component units that are applicable in defining the Town's reporting entity.

#### **Basis of Presentation – Government-Wide Financial Statements**

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

#### **Basis of Presentation – Fund Financial Statements**

The fund financial statements provide information about the government's funds. Separate statements for each fund category—governmental and proprietary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

#### Note 1. Summary of Significant Accounting Policies, Continued

The Town reports the following major governmental funds:

The **General Fund** is the Town's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The **Capital Improvement Fund** accounts for maintenance, acquisition or construction of major capital facilities (other than those belonging to enterprise funds).

The **Tourism Fund** accounts for the tax collected from lodging establishments to be used for community support services.

The Town reports the following major enterprise funds:

The **Sanitation Fund** accounts for the activities related to the Town's sanitation treatment and distribution operations.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included in business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included in business-type activities are eliminated so that only the net amount is included in business-type activities column.

#### **Measurement Focus and Basis of Accounting**

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

#### Note 1. Summary of Significant Accounting Policies, Continued

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, other taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

#### Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

#### **Deposits and Investments**

The Town's cash and cash equivalents are considered to be cash-on-hand, demand deposits and shortterm investments with original maturities of three months or less from the date of acquisition for purposes of this note and the statement of cash flows.

#### Receivables and Payables

All trade accounts receivable in the enterprise funds are shown net of an allowance for uncollectible accounts. Due to the nature of the accounts receivable in governmental type activities, management does not consider an allowance for uncollectible accounts receivable necessary or material. Therefore, no allowance for uncollectible accounts receivable is presented.

#### Note 1. Summary of Significant Accounting Policies, Continued

#### Capital Assets

Capital assets, which include; property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an individual cost of more than \$5,000 and an estimated useful life of more than two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	15 to 50 years
Utility plant and improvements	50 years
Machinery, equipment and vehicles	5 to 20 years
Infrastructure	20 to 50 years

#### Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The government has one item that qualifies for reporting in this category. This item is pension related items reported on the government-wide financial statements. See Note 8 for more information.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has two types of items, which qualify for reporting in this category. Accordingly, the item, *deferred revenue – property taxes*, is reported in both the governmental funds balance sheet and the statement of net position. The second item is pension related items reported on the government-wide financial statements. See Note 8 for more information.

#### Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

#### Note 1. Summary of Significant Accounting Policies, Continued

#### Fund Balance Flow assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

#### Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Town Council is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The Town Manager is authorized to assign amounts to a specific purpose in accordance with the Town's budget policy. The council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

#### **Revenues and Expenditures/Expenses**

#### **Program Revenues**

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

#### Note 1. Summary of Significant Accounting Policies, Continued

#### **Property Taxes**

Property tax revenues are recognized as revenues in the year collected or if collected within 60 days thereafter unless they are prepaid. Property taxes levied in the current year and not collected within 60 days of year-end are not deemed available to pay current liabilities and therefore the receivable is recorded as a deferred inflow in the governmental funds. Property taxes for the current year are levied by the County and attach as a lien on property the following January 1. They are payable in full by April 30 or in two equal installments due February 28 and June 15. The County also levies various personal property taxes during the year.

#### Compensated Absences

For governmental funds, amounts of vested or accumulated vacation and sick leave that are not expected to be liquidated with expendable available financial resources are reported as liabilities in the government-wide statement of net position and as expenses in the government-wide statement of activities. No expenditures are reported for these amounts in the fund financial statements. Vested or accumulated vacation and sick leave in the proprietary fund are recorded as an expense and a liability of that fund as the benefits accrue to the employees and are thus recorded in both the government-wide financial statements and the individual fund financial statements.

#### Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

#### **Use of Estimates**

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

#### Note 2. Reconciliation of Government-Wide and Fund Financial Statements

The governmental fund balance sheet includes a reconciliation between total governmental fund balances and net position of governmental activities as reported in the government-wide statement of net position. These differences primarily result from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheets. The details of these differences are reported in the reconciliation.

The governmental fund statement of revenues, expenditures, and changes in fund balance includes a reconciliation between net changes in fund balances-total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. These differences are the result of converting from the current resources measurement focus and modified accrual basis for governmental fund statements to the economic resources measurement focus and full accrual basis used for government-wide statements. The details of these differences are reported in the reconciliation.

#### Note 3. Stewardship, Compliance, and Accountability

Stewardship, compliance, and accountability are key concepts in defining the responsibilities of the Town. The use of budgets and monitoring of equity status facilitate the Town's compliance with legal requirements.

#### **Budgets and Budgetary Accounting**

The Town Council adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- In accordance with State statutes, prior to October 15, the Town Manager submits to the Town Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year, along with estimates for the current year and actual data for the two preceding years. The State statutes require more detailed line item budgets be submitted in summary form. In addition, more detailed line item budgets are included for administration control. The level of control for the detailed budgets is at the department level.
- Public hearings are conducted to obtain taxpayer comment.
- Prior to December 31, the budget is legally adopted through passage of a resolution.
- The Town Clerk is required to present a quarterly report to the Town Council explaining any variance from the approved budget.
- Formal budgetary integration is employed as a management control device during the year for all funds of the Town.
- Appropriations lapse at the end of each calendar year.

#### Note 3. Stewardship, Compliance, and Accountability, Continued

• The Town Council may authorize supplemental appropriations during the year.

Budget amounts included in the financial statements report both the original and final amended budget. There were revisions made to the original budget during the year.

Budgets for governmental funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America, except for long-term receivables and advances and capital lease financing which are budgeted when liquidated rather than when the receivable/liability is incurred. Budgets for enterprise funds are adopted on a basis consistent with the spending measurement focus of the governmental funds.

#### **Expenditures over Appropriations**

Per C.R.S. 29-1-108(2), appropriations are made by fund or spending agency (e.g. department) within a fund at the discretion of the Town Council. The Council by Resolution has made appropriations at the fund level and thus, expenditures may not legally exceed budgeted appropriations at the fund level. The individual Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual reports as listed in the table of contents report those funds that exceeded approved budget appropriations. There were no individual funds that exceeded approved budget appropriations for the year ended December 31, 2018.

#### Tax, Spending and Debt Limitations

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments, excluding "enterprises."

The Amendment requires that an emergency reserve be maintained at three percent of fiscal year spending (excluding bonded debt service). A portion of the General Fund's fund balance is classified as restricted for emergencies as required by the Amendment. The Town is not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The Amendment is complex and subject to judicial interpretation. The Town believes it is in compliance with the requirements of the Amendment. However, the entity has made certain interpretations in the Amendment's language in order to determine its compliance.

#### Note 4. Deposits and Investments

A summary of cash and investments as shown on the statement of net position follows:

Cash on hand	\$	200
Cash in bank	4,840,005	
Total cash and investments	\$ 4,8	40,205

#### Deposits

#### Custodial Credit Risk

For deposits this is the risk that in the event of a bank failure, the government's deposit may not be returned to it. The Town does not have a formal policy for custodial credit risk; however, the Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories; eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits. Collateral in the pool is considered to be equal to depository insurance pursuant to definitions listed in GASB Statement No. 40. At December 31, 2018 cash on hand was \$200 and the carrying amount of the Town's deposits was \$4,840,205. As of December 31, 2018 the bank balance of the Town's deposits was \$5,151,044 of which \$295,331 was insured by federal depository insurance and \$4,855,714 was collateralized by the PDPA as noted above.

#### Investments

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest. Authorized investments include obligations of the United States and certain U.S. government agency securities; certain international agency securities; general obligation and revenue bonds of U.S. local government entities; bankers' acceptances of certain banks; commercial paper; local government investment pools; written repurchase agreements collateralized by certain authorized securities; certain money market funds; and, guaranteed investment contracts. The Town's investment policy follows Colorado statutes.

#### Interest rate risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town's policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the provisions of the Colorado Public Deposit Protection Act (PDPA) which requires that the Town's investment portfolio maturities do not exceed five years from the time of purchase.

#### Note 4. Deposits and Investments, Continued

#### Credit risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Town's policy for reducing its exposure to credit risk is to comply with the provisions of the Colorado Public Deposit Protection Act (PDPA) which limits investment in commercial paper and corporate bonds to the top ratings issued by at least two nationally recognized statistical rating organizations such as Standard & Poor's and Moody's Investor Services.

#### Note 5. Capital Assets

The following table summarizes the changes to capital assets for governmental activities during the year.

Governmental Activities:	Balance 12/31/2017	Additions	Deletions	Balance 12/31/2018
Capital assets, not being depreciated:				
Land	\$ 2,336,550	\$ 400,000	\$ -	\$ 2,736,550
Construction in progress	3,118,228	1,550,083	(4,440,251)	228,060
Total capital assets, not being depreciated	5,454,778	1,950,083	(4,440,251)	2,964,610
Capital assets, being depreciated:				
Buildings & improvements	10,298,705	204,278	-	10,502,983
Equipment & vehicles	1,906,246	186,905	(29,000)	2,064,151
Infrastructure	13,819,270	4,932,415		18,751,685
Total capital assets, being depreciated	26,024,221	5,323,598	(29,000)	31,318,819
Less accumulated depreciation for:				
Buildings & improvements	(2,024,417)	(343,379)	-	(2,367,796)
Equipment & vehicles	(1,318,030)	(123,125)	29,000	(1,412,155)
Infrastructure	(3,602,760)	(499,660)		(4,102,420)
Total accumulated depreciation	(6,945,207)	(966,164)	29,000	(7,882,371)
Total capital assets, being depreciated, net	19,079,014	4,357,434		23,436,448
Governmental activities capital assets, net	\$ 24,533,792	\$ 6,307,517	\$(4,440,251)	\$ 26,401,058

# Note 5. Capital Assets, Continued

Depreciation expense was charged to the functions/programs of the Town as follows:

Governmental Activities:	
General government	\$ 86,905
Public safety	38,338
Public works/streets	534,159
Parks & recreation	299,018
Community support	7,744
Total depreciation expense - governmental activities	\$ 966,164

The following table summarizes the changes to capital assets for business-type activities during the year.

Business Type Activities:	Balance 12/31/2017	Adjustments*	Additions	Deletions	Balance 12/31/2018	
Capital assets not being depreciated:						
Land	\$ 16,376	\$ -	\$ -	\$ -	\$ 16,376	
Construction in progress	771,285		85,943	(857,228)		
Total capital assets, not being depreciated	787,661		85,943	(857,228)	16,376	
Capital assets being depreciated:						
Improvements and systems	12,832,552	(167,776)	857,228	-	13,522,004	
Equipment and vehicles	101,417				101,417	
Total capital assets, being depreciated	12,933,969	(167,776)	857,228		13,623,421	
Less accumulated depreciation for:						
Improvements and systems	(2,548,185)	-	(262,518)	-	(2,810,703)	
Equipment and vehicles	(101,417)				(101,417)	
Total accumulated depreciation	(2,649,602)		(262,518)		(2,912,120)	
Total capital assets, being depreciated, net	10,284,367	(167,776)	594,710		10,711,301	
Business-type activities capital assets, net	\$ 11,072,028	\$ (167,776)	\$ 680,653	\$ (857,228)	\$ 10,727,677	

\* In 2018 some retainage payable related to some projects completed in 2018 were settled and deemed to be no longer payable to the contractor. Accordingly, the retainage payable was written off and the cost of the asset previously capitalized was reduced.

## Note 5. Capital Assets, Continued

Depreciation expense was charged to the functions/programs of the Town as follows:

Business-Type Activities:	
Sanitation	\$ 238,870
Geothermal	 23,648
Total depreciation expense - business-type activities	\$ 262,518

## Note 6. Long-Term Liabilities

The following is a summary of changes in long-term obligations for the year ended December 31, 2018:

	Balance 12/31/2017	Additions	Retirements	Balance 12/31/2018	Current Portion
Governmental Activities:					
Lease revenue bond	\$ 2,560,000	\$ -	\$ (100,000)	\$ 2,460,000	\$ 100,000
Bond premium	94,223	-	(4,711)	89,512	-
Capital leases payable	275,598	300,000	(344,163)	231,435	45,647
Compensated absences	150,741	100,840	(107,523)	144,058	144,058
Total Governmental activity					
Long-term liabilities	\$ 3,080,562	\$ 400,840	\$ (556,397)	\$ 2,925,005	\$ 289,705
Business-Type Activities:					
Water Pollution Control Fund Note	\$ 1,805,469	\$-	\$ (94,899)	\$ 1,710,570	\$ 95,853
Note Payable to PAWSD	2,695,330	-	(115,912)	2,579,418	118,451
Compensated absences	7,425	6,195	(4,771)	8,849	8,849
Total Business-type activity					
Long-term liabilities	\$ 4,508,224	\$ 6,195	\$ (215,582)	\$ 4,298,837	\$ 223,153

For governmental activities, compensated absences, other post-employment benefits (OPEB), and net position liabilities are generally liquidated through the General Fund.

## Note 6. Long-Term Liabilities, Continued

Long-term liabilities for the primary government at December 31, 2018 are comprised of the following:

## **Bonds payable:**

### **Governmental Activities:**

Lease Revenue Bonds, Series 2016, due in annual principal and semi-annual interest installments ranging from \$176,800 to \$195,563, bearing interest at 3.0% to 4.0%, maturing November 1, 2037.	\$ 2,460,000
Total Bonds Payable	\$ 2,460,000
Notes payable:	
Business-Type Activities:	
Note payable to Water Pollution Control Revolving Fund in the original amount of \$2,000,000. Due in forty semi-annual payments of \$9,215 for the first payment and then 39 payments of \$56,359, including interest at 1%, maturing May 1, 2035.	\$ 1,710,570
Loan payable to Pagosa Area Water and Sanitation District (PAWSD) in the orignal amount of up to \$2,835,000. Due in twenty annual payments of \$174,940, including interest at 2.19%, maturing November 30, 2036.	2,579,418
Total Notes Payable	\$ 4,289,988

Debt service requirements to maturity are as follows:

Year ended	ear ended Governm			Governmental Activities			Business-Type Activities			
December 31:	I	Principal		Interest		Principal			Interest	
2019	\$	100,000	\$	92,562	\$	214,304	5	\$	73,356	
2020		100,000		89,563		217,858			69,801	
2021		100,000		85,562		221,480			66,179	
2022		105,000		81,563		225,169			62,490	
2023		105,000		78,412		228,928			58,732	
2024-2028		590,000		333,202		1,203,533			234,764	
2029-2033		705,000		218,000		1,308,705			129,592	
2034-2037		655,000		66,200		670,011			23,894	
	\$	2,460,000	\$	1,045,064	\$	4,289,988	5	\$	718,808	

## Note 7. Capital Leases Payable

The Town has entered into lease agreements. These lease agreements are considered capital leases in accordance with Financial Accounting Standard Board ASC 840-30-25. The leases are shown in the governmental activities of the government-wide statements.

The following is an annual schedule of future minimum lease payments with interest rates of 3.5 and 3.57 percent under the capital leases, together with the present value of the net minimum lease payments:

Year ended	Governmental			
December 31,	Activities			
2019	\$	53,504		
2020		53,504		
2021		18,147		
2022		18,147		
2023		18,147		
2024-2028		90,735		
2029		17,514		
Total remaining lease payments		269,697		
Less: Amount representing interest		(38,262)		
Present value of net remaining minimum lease				
payments	\$	231,435		

A summary of assets acquired through capital leases is as follows:

	Governmental		
	Activities		
Buildings & improvements	\$	302,000	
Equipment & vehicles		165,848	
Accumulated depreciation		(56,268)	
Net total	\$ 411,580		

Note 8. Pension Plans

### Fire and Police Pension Association of Colorado

**Plan description** – The Town participates in the Statewide Defined Benefit Plan (SWDB) which is a cost-sharing multiple-employer defined benefit pension plan. The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available comprehensive annual financial report that can be obtained on the FPPA's website at www.fppaco.org.

**Benefits provided** – A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated social security employers will be reduced by that amount of social security income payable to the member annually. Effective January 1, 2007, members currently covered under social security will receive half the benefit when compared to the SWDB. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

**Contributions** – The Plan sets contributions rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

Members of the SWDB plan and their employers are contributing at the rate of 10 percent and 8 percent, respectively, of base salary for a total contribution rate of 18 percent in 2018. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase by 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent resulting in a combined rate of 20 percent in 2022.

### Note 8. Pension Plans, Continued

The Town's contributions for the current and 2 preceding fiscal years, all of which were equal to the required contributions, were as follows:

Year ended	Re	tirement
December 31,		Fund
2016	\$	27,615
2017		27,285
2018		25,472

**Pension asset** – At December 31, 2018, the Town reported an asset of \$83,886 for its proportionate share of the SWDB net pension liability/asset. The net pension liability/asset was measured as of December 31, 2017. The total pension liability used to calculate the net pension liability was determined using an actuarial valuation as of January 1, 2018. The Town's proportion of the net pension liability/asset was based on the Town's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended December 31, 2017. The Town's proportion measured as of December 31, 2017, was 0.058308 percent for police, which was a decrease of 0.009140 percent from the proportions measured as of December 31, 2016.

**Pension expense and deferred outflows/inflows of resources** – For the year ended December 31, 2018, the Town recognized pension expense for SWDB of (\$32,550). At December 31, 2018, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

Police				
Ou	tflows of		red Inflows Resources	
\$	60,494	\$	930	
	12,639		-	
	-		28,482	
	13,335		-	
	25,472		-	
\$	111,940	\$	29,412	
	Ou Re	Deferred Outflows of Resources \$ 60,494 12,639 - 13,335 25,472	Deferred Outflows of Defer Resources of F \$ 60,494 \$ 12,639 - 13,335 25,472	

### Note 8. Pension Plans, Continued

The \$25,472 reported as deferred outflows of resources related to SWDB pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2019. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDB pensions will be recognized in pension expense as follows:

	P	olice				
	Deferred					
	Outflows					
Year ended	(Inflows) of					
December 31,	Res	ources				
2019	\$	11,328				
2020		10,030				
2021		(2,075)				
2022		(6,565)				
2023		10,300				
Thereafter		34,038				

Actuarial Assumptions – The significant actuarial assumptions used to measure the total pension liability are as follows:

Actuarial Method	Entry Age Normal
Amortization Method	Level % of Payroll, Open
Amortization Period	30 Years
Long-term Investment Rate of Return*	7.5%
Projected Salary Increases	4.0-14.0%
Cost of Living Adjustments (COLA)	0.0%
*Includes Inflation at	2.5%

Effective January 1, 2016, the post-retirement mortality tables for non-disabled retirees is a blend of the Annuitant and Employee RP-2014 generational mortality tables with blue collar adjustment projected with Scale BB. The occupationally disabled post-retirement mortality assumption uses the same table as used for healthy annuitants, except there is a three year set-forward, meaning a disabled member age 70 will be valued as if they were a 73 year old healthy retiree. The totally disabled post-retirement mortality assumption uses the RP-2014 generational mortality tables for disabled annuitants, except as additional provision to apply a minimum 3% mortality probability to males and 2% mortality probability for females is included to reflect substantial impairment for this population. The pre-retirement off-duty mortality tables are adjusted to 55% of the RP-2014 mortality tables for active employees. The on-duty mortality rate is 0.00020.

### Note 8. Pension Plans, Continued

The long-term expected rate of return on SWDB pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the Fund's target asset allocation as of December 31, 2017 are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Global Equity	37%	8.33%
Equity Long/Short	9%	7.15%
Illiquid Alternatives	24%	9.70%
Fixed Income	15%	3.00%
Absolute Return	9%	6.46%
Managed Futures	4%	6.85%
Cash	2%	2.26%
Total	100%	

**Discount Rate** – The discount rate used to measure the SWDB total pension liability was 7.5 percent. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the SWDB Board's funding policy, which establishes the contractually required rate under Colorado statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

**Sensitivity of the proportionate share of the net pension liability to changes in the discount rate** – The following table presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.5 percent) or 1 percentage point higher (8.5 percent) than the current rate:

	Current						
	1% Decrease 6.50%			count Rate 7.50%	1% Increase 8.50%		
Police							
Net pension (asset) / liability	\$	91,327	\$	(83,886)	\$	(229,377)	

**Pension plan fiduciary net position** – Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial report.

### Note 8. Pension Plans, Continued

### **Colorado County Officials and Employees Retirement Association**

The Colorado County Officials and Employees Retirement Association (Association) was established to serve as trustee and provide continuing administration of a trust fund for retirement benefits for eligible county and municipal officers and county, municipal, and special district employees. The Association established a defined contribution plan called Colorado County Officials and Employees Retirement Plan (Plan) through which contributions of the employers are combined with contributions of the employees and invested in income earning instruments for the benefit of the Plan participants. Any county, municipality, or special district of the State of Colorado may, with the consent of the Association, can become a member of the Association and participate in the Plan by adopting it for its officers and employees.

Employees and officers of Association members are required to participate in the Plan after the completion of one year of service, but participation is optional for all elected officers. The Plan is controlled by a five-member governing board selected in accordance with Colorado State statutes.

Employer contributions to the Plan is 5% of compensation. Employee contributions must match employer contributions and are funded on a current basis. Employees may make additional voluntary contributions not to exceed 10% of compensation.

Participants vest in employer contributions and in the earnings, losses, and changes in the fair market value of the Plan at 20% per year, as adopted by the Town. Participants are immediately vested 100% in their own contributions and earnings. In the event that an Association member withdraws from the Plan, the participant balances for that member shall become immediately vested 100%. Contributions by the Town to the plan were \$96,239.

Net earnings or losses are allocated quarterly to Plan participants. The allocation is based on each participant's balance as of the beginning of that quarter. Participants receiving benefit payments upon retirement or termination are allocated earnings through the date of the distribution.

Benefit payments are made as of the effective date of each participant's retirement or termination. At retirement, each participant has the option of receiving their vested balance in cash or having the Association place the funds in a bank account maintained under the joint control of the Association and the retiring individual. Any employer contributions forfeited by a participant due to termination of employment before becoming fully vested is returned to the member county, municipality, or special district.

The Association may at any time elect to terminate the Plan. In the event of such termination, each participant shall become 100% vested.

In addition to participating in the Plan, each participant may elect to contribute to a deferred compensation plan. Through the deferred compensation plan, a member employer defers payment of a portion of an employee's current salary and deposits the deferred payment with the Association upon a participant's retirement or termination of employment, the Association may begin payment of this deferred amount, and until then, all rights and interest in the deferred compensation plan remain vested with the employer.

### Note 8. Pension Plans, Continued

Both the retirement plan and the deferred compensation plan were amended July 1, 1991 to allow participants to self-direct the investment of their funds. Participants may self-direct employee and deferred contributions and earnings, and employer contributions and earnings, in which they are 100% vested. The governing board selected six Fidelity Investment funds (Magellan Fund, Contra Fund, Growth and Income Portfolio, Global Bond Fund, Intermediate Bond Fund and the Retirement Money Market Portfolio) for the investment of self-directed funds. The board continues to manage all other investments of the Plan. If no written directions are received from a participant, the participant's funds are automatically invested in the board-managed assets.

### Note 9. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. Claims have not exceeded coverage in any of the last three fiscal years.

The Town is a member of the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by an intergovernmental agreement by member municipalities pursuant to the provision of 24-10-1155, Colorado Revised Statutes (1982 Replacement Volume) and the Colorado Constitution, Article XIV, Section 18(2).

The purposes of CIRSA is to provide members defined liability and property coverage's and to assist members to prevent and reduce losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees or officers.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against liability or loss, to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage's at reasonable costs. All income and assets of CIRSA shall at all times be dedicated to the exclusive benefit of its members.

The Town recognizes an expense for coverage for the amount paid to CIRSA annually for these coverage's. Contingent liability claims for the coverage have not been recognized to date after reviewing claim history and the remoteness of potential loss in excess of actual contributions by the Town.

CIRSA is a separate legal entity and the Town does not approve budgets nor does it have the ability to significantly affect the operations of CIRSA. The Board of Directors of the Agency is composed of seven directors elected by the members at the annual meeting to be scheduled in December each year.

### Note 10. Intergovernmental Agreement

On January 3, 2012, the Pagosa Springs Sanitation General Improvement District (PSSGID) and Pagosa Area Water and Sanitation District (PAWSD) entered into an intergovernmental agreement for PSSGID to extend their sewer lines to connect with the PAWSD line. PAWSD would then do the sewer treatment. The construction contract of this extended line was for a bid price of \$6,853,000. PAWSD has agreed to loan PSSGID up to \$2,835,000 for the construction. This loan will be repaid over 20 years at an interest rate equal to PAWSD lost opportunity on investment funds.

### Note 11. Interfund Transfers

Interfund transfers for the year ended December 31, 2018 were as follows:

	 Transfers In					
	Capital provement					
Transfers Out	 Fund		Total			
General Fund	\$ 665,909	\$	665,909			
Conservation Trust Fund	 10,000		10,000			
	\$ 675,909	\$	675,909			

Transfers are used to (1) move revenues from the fund that statute or budget requires to collect them to the fund that statute or budget requires to expend them and (2) use unrestricted revenues collected in the general fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### Note 12. Tax Abatements

With Town Council approval, the Town may periodically offer economic incentives to businesses within the Town. The Town currently has a five-year agreement with a business where 100% of the Town sales taxes are refunded in exchange for the business locating in the Town's downtown area. For the year ended December 31, 2018, the Town abated sales tax totaling \$36,973.

This page intentionally left blank

**REQUIRED SUPPLEMENTARY INFORMATION** 

# TOWN OF PAGOSA SPRINGS, COLORADO Required Supplementary Information Schedule of the Proportionate Share of the Net Pension Liability December 31, 2018

	Police									
			]	Reporting l	Fisca	l Year				
				(Measurer	nent	Date)				
	2018	3		2017		2016	2015			
	(2017	/)	(2016)		(2016) (2015)			(2014)		
Proportion of the net pension liability (asset)	0.058308%		<sup>7</sup> 8308% 0.067 <sup>4</sup>		8% 0.067448% 0.062607%		.8% 0.062607%		% 0.061858%	
Proportionate share of the net pension liability (asset)	\$ (83,886)		\$	24,372	\$	(1,104)	\$	(69,812)		
Covered payroll	341,063		345,181			303,497		278,175		
Proportionate share of the net pension liability (asset) as a percentage of its covered payroll	-24	.60%		7.06%		-0.36%		-25.10%		
Plan fiduciary net position as a percentage of the total pension liability	106	.30%		98.21%		100.10%		106.80%		

Note: The Town implemented GASB 68 in 2015. Prior year information is not available.

## TOWN OF PAGOSA SPRINGS, COLORADO Required Supplementary Information Schedule of Contributions December 31, 2018

	Police Reporting Fiscal Year									
Last 10 fiscal years		2018		2017		2016		2015		2014
Contractually required contribution	\$	25,472	\$	27,285	\$	27,615	\$	24,280	\$	22,254
Contributions in relation to the contractually required contribution		(25,472)		(27,285)		(27,615)		(24,280)		(22,254)
Contribution deficiency (excess)	\$		\$	-	\$		\$	_	\$	_
Covered payroll	\$	318,405	\$	341,063	\$	345,181	\$	303,497	\$	278,175
Contributions as a percentage of covered payroll		8.00%		8.00%		8.00%		8.00%		8.00%

Note: The Town implemented GASB 68 in 2015. Prior year information is not available.

## TOWN OF PAGOSA SPRINGS, COLORADO Required Supplementary Information Notes to Pension Plan Schedules December 31, 2018

## Note 1. Actuarially Determined Contribution Rates

Actuarially determined contribution rates for FPPA are calculated as of January 1, or two years prior to the end of the fiscal year in which contributions are made. The actuarial methods and assumptions used to establish the contribution requirements are as follows:

• Actuar	ial cost method	Entry age normal
Amort	ization method	Level % of payroll, open
• Remai	ning amortization period	30 years
• Asset	valuation method	5-year smoothed fair value
Actuar	ial assumptions:	
0	Investment rate of return:	7.5%
0	Projected salary increase:	4.0% - 14.0%
0	Inflation:	2.5%
0	COLA:	0.0%

## TOWN OF PAGOSA SPRINGS, COLORADO

# REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULES FOR THE FOLLOWING MAJOR FUNDS:

The **General Fund** is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

The **Tourism Fund** accounts for the tax collected from lodging establishments to be used for community support services.

# TOWN OF PAGOSA SPRINGS, COLORADO General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2018

	Budgeted	l Amounts	Actual	Variance with
Revenues	Original	Final	Amounts	Final Budget
Taxes:				
Property tax	\$ 85,567	\$ 85,567	\$ 86,107	\$ 540
Sales tax	2,520,060	2,520,060	2,551,903	31,843
Franchise tax	31,500	31,500	51,225	19,725
Other taxes	40,500	40,500	37,384	(3,116)
Total taxes	2,677,627	2,677,627	2,726,619	48,992
Licenses, permits and fees:				
Licenses, permits and fees	43,500	43,500	60,047	16,547
Building permits	72,500	72,500	85,915	13,415
Total licenses, permits and fees	116,000	116,000	145,962	29,962
Intergovernmental:				
Grant revenues	48,500	48,500	56,416	7,916
Total intergovernmental	48,500	48,500	56,416	7,916
-				
Fines and forfeitures:				
Fines and forfeitures	84,240	84,240	84,064	(176)
Total fines and forfeitures	84,240	84,240	84,064	(176)
Charges for services:				
Charges for services	302,186	302,186	322,331	20,145
Total charges for services	302,186	302,186	322,331	20,145
Interest:				
Interest revenue	40,000	40,000	32,806	(7,194)
Total interest	40,000	40,000	32,806	(7,194)
Contributions and donations:				
Contributions and donations	18,000	18,000	49,122	31,122
Total contributions and donations	18,000	18,000	49,122	31,122
Other revenues:				
Miscellaneous	79,000	79,000	119,750	40,750
Total other revenues	79,000	79,000	119,750	40,750
Total revenues	3,365,553	3,365,553	3,537,070	171,517
Total Tovoliuos	5,505,555		5,551,010	(continued)
				(continued)

(continued)

# TOWN OF PAGOSA SPRINGS, COLORADO General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual, (Continued) For the Year Ended December 31, 2018

	Budgeted	Amounts	Actual	Variance with
Expenditures	Original	Final	Amounts	Final Budget
General Government:				
Town manager/admin	281,431	281,431	299,195	(17,764)
Town clerk/town hall	513,311	520,811	500,271	20,540
Building and planning	520,626	520,626	422,780	97,846
Municipal court	334,035	334,035	422,780 316,899	17,136
Total General Government				
Total General Government	1,649,403	1,656,903	1,539,145	117,758
Public Safety:				
Police	1,011,375	1,011,375	935,826	75,549
Total Public Safety	1,011,375	1,011,375	935,826	75,549
Parks & Recreation:				
Recreation	255,301	255,301	273,263	(17,962)
Community center	261,326	261,326	248,692	12,634
Total Public Works	516,627	516,627	521,955	(5,328)
	· · · · · · · · · · · · · · · · · · ·			
Community Support:	312,900	312,900	308,375	4,525
Total Community Support	312,900	312,900	308,375	4,525
Total expenditures	3,615,305	3,622,805	3,305,301	317,504
Excess of revenues over				
(under) expenditures	(249,752)	(257,252)	231,769	489,021
Other financing sources (uses):				
Transfer out	(270,000)	(685,909)	(665,909)	20,000
Impact fees	67,000	67,000	58,828	(8,172)
Total other financing sources (uses)	(203,000)	(618,909)	(607,081)	11,828
Net change in fund balance	(452,752)	(876,161)	(375,312)	500,849
Fund balance, beginning of year	2,926,033	2,926,033	2,926,033	-
Fund balance, end of year	\$ 2,473,281	\$ 2,049,872	\$ 2,550,721	\$ 500,849

# TOWN OF PAGOSA SPRINGS, COLORADO Tourism Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2018

		Budgeted	Amo		Actual		Variance with	
	(	Driginal		Final	 Amounts	Fin	al Budget	
Revenues								
Lodgers tax	\$	590,000	\$	590,000	\$ 661,765	\$	71,765	
Intergovernmental revenue		140,000		140,000	200,554		60,554	
Charges for services		1,500		1,500	1,247		(253)	
Other revenues		45,000		45,000	 45,192		192	
Total revenues		776,500		776,500	 908,758		132,258	
Expenditures								
Community support		751,461		761,461	 751,647		9,814	
Total expenditures		751,461		761,461	 751,647		9,814	
Excess of revenue and other sources over								
(under) expenditures and other uses		25,039		15,039	 157,111		142,072	
Other financing sources (uses):								
Transfers out		(25,000)		(25,000)	 -		25,000	
Total other financing sources (uses):		(25,000)		(25,000)	 -		25,000	
Net change in fund balance		39		(9,961)	157,111		167,072	
Fund balance, beginning of year		370,764		370,764	 370,764		-	
Fund balance, end of year	\$	370,803	\$	360,803	\$ 527,875	\$	167,072	

### TOWN OF PAGOSA SPRINGS, COLORADO

### SUPPLEMENTARY INFORMATION

### **BUDGETARY COMPARISON SCHEDULES**

### FOR THE FOLLOWING FUNDS:

### **Major Capital Project Fund**

The **Capital Improvement Fund** accounts for maintenance, acquisition or construction of major capital facilities (other than those belonging to enterprise funds).

### Nonmajor Special Revenue Fund

The **Conservation Trust Fund** accounts for the State of Colorado lottery funds to be used for parks and recreation services and capital investment.

#### Major and Nonmajor Enterprise Funds

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The budgets for the enterprise funds have been prepared and presented on a modified accrual basis which is an accounting basis other than GAAP for enterprise funds.

The **Sanitation Fund** accounts for the activities related to the Town's sanitation treatment and distribution operations.

The **Geothermal Fund** is used to account for the Town's geothermal services.

# TOWN OF PAGOSA SPRINGS, COLORADO Capital Improvement Capital Project Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2018

	Budgeted	Amounts	Actual	Variance with
	Original	Final	Amounts	Final Budget
Revenues				
Sales taxes	\$ 2,520,060	\$ 2,520,060	\$ 2,551,903	\$ 31,843
Highway users tax	73,603	73,603	92,681	19,078
Intergovernmental revenue	1,082,407	1,082,407	491,030	(591,377)
Charges for services	35,655	35,655	46,634	10,979
Other income	50,000	50,000	30,268	(19,732)
Total revenue	3,761,725	3,761,725	3,212,516	(549,209)
Expenditures				
General governement	196,569	196,569	107,586	88,983
Public safety	17,000	17,000	12,139	4,861
Public works/streets	799,600	799,600	785,698	13,902
Parks and recreation	364,815	364,815	369,510	(4,695)
Community support	2,500	2,500	530	1,970
Debt service				
Principal	249,067	249,067	446,871	(197,804)
Interest	-	-	104,640	(104,640)
Capital outlay	4,308,251	4,784,398	3,195,868	1,588,530
Total expenditures	5,937,802	6,413,949	5,022,842	1,391,107
Excess of revenue and other sources over				
(under) expenditures and other uses	(2,176,077)	(2,652,224)	(1,810,326)	841,898
Other financing sources (uses):				
Transfers in	380,000	795,909	675,909	(120,000)
Capital lease proceeds	-	-	300,000	300,000
Total other financing sources (uses):	380,000	795,909	975,909	180,000
Net change in fund balance	(1,796,077)	(1,856,315)	(834,417)	1,021,898
Fund balance, beginning of year	2,269,343	2,269,343	2,269,343	
Fund balance, end of year	\$ 473,266	\$ 413,028	\$ 1,434,926	\$ 1,021,898

# TOWN OF PAGOSA SPRINGS, COLORADO Nonmajor Conservation Trust Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2018

	C	Budgeted riginal	Amo	unts Final	Actual mounts	ance with l Budget
Revenues						
Intergovernmental revenue	\$	47,000	\$	72,000	\$ 74,066	\$ 2,066
Total revenues		47,000		72,000	 74,066	 2,066
Expenditures						
Capital outlay		55,000		75,800	 74,799	 1,001
Total expenditures		55,000		75,800	 74,799	 1,001
Excess of revenue and other sources over						
(under) expenditures and other uses		(8,000)		(3,800)	 (733)	 3,067
Other financing sources (uses):						
Transfers out		(10,000)		(10,000)	 (10,000)	 -
Total other financing sources (uses):		(10,000)		(10,000)	 (10,000)	 
Net change in fund balance		(18,000)		(13,800)	(10,733)	3,067
Fund balance, beginning of year		43,375		43,375	 43,375	 
Fund balance, end of year	\$	25,375	\$	29,575	\$ 32,642	\$ 3,067

# TOWN OF PAGOSA SPRINGS, COLORADO Sanitation Fund Schedule of Revenues, Expenses and Changes in Net Position Budget and Actual For the Year Ended December 31, 2018

	Budgeted Amounts		Actual	Variance with	
	Original	Final	Amounts	Final Budget	
Operating revenues					
Charges for services	\$ 667,500	\$ 667,500	\$ 693,835	\$ 26,335	
Other revenues	300	300	10,668	10,368	
Total operating revenues	667,800	667,800	704,503	36,703	
Operating expenses					
Salaries and wages	77,608	77,608	79,892	(2,284)	
Operating system	421,924	421,924	383,252	38,672	
Administrative	32,111	32,111	31,275	836	
Professional fees	48,000	48,000	76,490	(28,490)	
Total operating expenses	579,643	579,643	570,909	8,734	
Operating income	88,157	88,157	133,594	45,437	
Non-operating revenues (expenses)					
Interest income	2,500	2,500	2,115	(385)	
Property and specific ownership tax	42,860	42,860	41,598	(1,262)	
Connection and tap fees	36,000	36,000	93,500	57,500	
Capital outlay	(120,000)	(120,000)	-	120,000	
Debt service	(287,657)	(287,657)	(76,846)	210,811	
Total non-operating revenues (expenses)	(326,297)	(326,297)	60,367	386,664	
Change in net position -budget basis	\$ (238,140)	\$ (238,140)	193,961	\$ 432,101	
GAAP Basis Adjustments					
Depreciation			(238,870)		
Change in net position - GAAP basis			(44,909)		
Net position, beginning of year			7,536,004		
Net position, end of year			\$ 7,491,095		

# TOWN OF PAGOSA SPRINGS, COLORADO Geothermal Fund Schedule of Revenues, Expenses and Changes in Net Position Budget and Actual For the Year Ended December 31, 2018

	Budgete	d Amounts	Actual	Variance with
	Original	Final	Amounts	Final Budget
Operating revenues				
Charges for services	\$ 41,697	\$ 41,697	\$ 44,764	\$ 3,067
Other revenues			2,597	2,597
Total operating revenues	41,697	41,697	47,361	5,664
Operating expenses				
Operating system	67,500	67,500	32,285	35,215
Administrative	1,350	1,350	1,000	350
Professional fees	5,500	5,500	10,057	(4,557)
Total operating expenses	74,350	74,350	43,342	31,008
Operating income (loss)	(32,653)	(32,653)	4,019	36,672
Change in net position-budget basis	\$ (32,653)	\$ (32,653)	4,019	\$ 36,672
GAAP Basis Adjustments Depreciation			(23,648)	
Change in net position - GAAP basis			(19,629)	
Net position, beginning of year			423,305	
Net position, end of year			\$ 403,676	

This page intentionally left blank

## SUPPLEMENTARY INFORMATION

## LOCAL HIGHWAY FINANCE REPORT

Section 43-2-132 of the Colorado Revised Statutes requires municipalities receiving Highway User Tax Funds to include a schedule of highway receipts and expenditures with the audit report. The said report is presented on the following two pages.

Financial Planning 02/01 Form # 350-050-36

The public report burden for this information collection is estimated	ted to average 380 hours ann	ually.		Form # 350-050-36
			City or County:	
			Town of Pagosa Spring	s, CO
LOCAL HIGHWAY FI	NANCE REPORT		YEAR ENDING :	
			December 2018	
		Prepared By: April He Phone: 1-970-264-415	essman, Town Clerk	
		rnone: 1-970-264-415	1 ext 237	
I. DISPOSITION OF HIGHWAY-USE	R REVENUES AVAII	ABLE FOR LOCAL	GOVERNMENT EXPI	ENDITURE
	A. Local	B. Local	C. Receipts from	D. Receipts from
ITEM	Motor-Fuel	Motor-Vehicle	State Highway-	Federal Highway
	Taxes	Taxes	User Taxes	Administration
1. Total receipts available				
2. Minus amount used for collection expenses				
3. Minus amount used for nonhighway purposes				
4. Minus amount used for mass transit				
5. Remainder used for highway purposes				
II. RECEIPTS FOR ROAD AND STREE	T PURPOSES		BURSEMENTS FOR	
ITEM	AMOUNT	ITEM		AMOUNT
A. Receipts from local sources:		A. Local highway dis		
1. Local highway-user taxes		1. Capital outlay (fr		888,170
a. Motor Fuel (from Item I.A.5.)		2. Maintenance:	660,430	
b. Motor Vehicle (from Item I.B.5.)		3. Road and street services:		000,150
c. Total (a.+b.)		a. Traffic control		
2. General fund appropriations	0	b. Snow and ice		
3. Other local imposts (from page 2)	1,539,761	c. Other	10,923	
4. Miscellaneous local receipts (from page 2)	1,539,701	d. Total (a. through c.)		10,923
5. Transfers from toll facilities	122,044		ration & miscellaneous	10,923
6. Proceeds of sale of bonds and notes:		5. Highway law enf		
a. Bonds - Original Issues		6. Total (1 through		1,559,523
b. Bonds - Refunding Issues		B. Debt service on loc		1,559,525
c. Notes		1. Bonds:	al obligations.	
d.  Total  (a. + b. + c.)	0	a. Interest		95,563
7. Total (1 through 6)	*			,
	1,662,405	b. Redemption		100,000
B. Private Contributions C. Receipts from State government		<u>c.</u> Total (a. + b.) 2. Notes:		195,563
	02 681			
(from page 2)	92,681	a. Interest		
D. Receipts from Federal Government	0	b. Redemption		0
(from page 2) E. Total receipts (A.7 + B + C + D)	1,755,086	c. Total $(a. + b.)$		0
E. Total receipts $(A.7 + B + C + D)$	1,/33,080	3. Total $(1.c + 2.c)$	0 1 • 1	195,563
		C. Payments to State		
		<b>D.</b> Payments to toll fa <b>E.</b> Total disbursement	$\frac{\text{cllitles}}{\text{ts} (A + B + C + D)}$	1,755,086
		E. Total dispursemen	(A.0 + D.3 + C + D)	1,755,080
IV	V. LOCAL HIGHWA (Show all entri			
	Opening Debt	Amount Issued	Redemptions	Closing Debt
A. Bonds (Total)	2,560,000		100,000	2,460,000
1. Bonds (Refunding Portion)	,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,		,	,,
B. Notes (Total)	0		0	0
		EET FUND BALANC		
A. Beginning Balance		C. Total Disbursements	D. Ending Balance	E. Reconciliation
0	1,755,086	1,755,086	0	(0)
Notes and Comments:				
EODM EHWA 526 (D 1.05)	DEVICIO			(Naut Drack)
FORM FHWA-536 (Rev. 1-05)	PREVIOUSED	TIONS OBSOLETE		(Next Page)

LOCAL HIGHWAY FI	NANCE REPORT	C	TATE: olorado EAR ENDING (mm/yy): becember 2018			
II. RECEIPTS FOR R	ROAD AND STREET P	ł				
ITEM	AMOUNT	1	ITEM	AMOUNT		
A.3. Other local imposts:	AMOUNT	A.4. Miscellaneous l		AWOUNT		
a. Property Taxes and Assessments		a. Interest on in	*			
b. Other local imposts:		b. Traffic Fines				
1. Sales Taxes	1,539,761	c. Parking Gara				
2. Infrastructure & Impact Fees	_,,	d. Parking Met				
3. Liens		e. Sale of Surp				
4. Licenses		f. Charges for S				
5. Specific Ownership &/or Other		g. Other Misc.				
6. Total (1. through 5.)	1,539,761	h. Other - Road		122,64		
c. Total $(a. + b.)$	1,539,761	i. Total (a. thro	ugh h.)	122,64		
	(Carry forward to page 1)			(Carry forward to page 1)		
			7/51713. <i>4</i>			
	AMOUNT		ITEM	AMOUNT		
C. Receipts from State Government	02 (01	D. Receipts from Fe				
1. Highway-user taxes	92,681	1. FHWA (from Ite				
2. State general funds 3. Other State funds:	-	2. Other Federal ag				
a. State bond proceeds	-	b. FEMA	a. Forest Service			
b. Project Match	-	c. HUD				
c. Motor Vehicle Registrations		d. Federal Trans				
d. Other -		e. U.S. Corps of				
e. Other - Road and bridge		f. Other Federal				
f. Total (a. through e.)	0	g. Total (a. throu				
4. Total $(1. + 2. + 3.f)$	92,681	3. Total $(1. + 2.g)$	~B·· ··)			
				(Carry forward to page 1)		
III. DISBURSEMENTS FO	OR ROAD AND STRE	ET PURPOSES - DE	ΓAIL			
			OFE NATIONAL			
		ON NATIONAL HIGHWAY	OFF NATIONAL HIGHWAY	TOTAL		
		SYSTEM	SYSTEM	IUIAL		
		(a)	(b)	(c)		
A.1. Capital outlay:		( <i>a</i> )	(0)	(0)		
a. Right-Of-Way Costs						
b. Engineering Costs			105,524	105,52		
c. Construction:			100,021	100,01		
(1). New Facilities						
(2). Capacity Improvements						
(3). System Preservation			782,646	782,64		
(4). System Enhancement & Operation			0			
(5). Total Construction $(1) + (2) + (3) + (3)$		0	782,646	782,64		
d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.	c.5)	0	888,170	888,17		
				(Carry forward to page 1)		

PREVIOUS EDITIONS OBSOLETE

The page intentionally left blank



### Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Honorable Mayor and Council Town of Pagosa Springs, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pagosa Springs, Colorado, as of and for the year ended December 31, 2018, and the related notes to the financial statements, which collectively comprise the Town of Pagosa Springs, Colorado's basic financial statements and have issued our report thereon dated June 14, 2019.

### **Internal Control over Financial Reporting**

In planning and performing our audit of the financial statements, we considered the Town of Pagosa Springs, Colorado's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Pagosa Springs, Colorado's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Pagosa Springs, Colorado's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected, on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### **Purpose of this Report**

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

inter Fundeda, PLIC

HintonBurdick, PLLC St. George, Utah June 14, 2019

