

TOWN OF PAGOSA SPRINGS, COLORADO

FINANCIAL STATEMENTS

FOR THE FISCAL YEAR ENDED DECEMBER 31, 2016

WITH REPORT OF

CERTIFIED PUBLIC ACCOUNTANTS

TOWN OF PAGOSA SPRINGS, COLORADO

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Independent Auditors' Report

The Honorable Mayor and Council Town of Pagosa Springs, Colorado

Report on the Financial Statements

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pagosa Springs, Colorado, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Town's basic financial statements as listed in the table of contents.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express opinions on these financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pagosa Springs, Colorado, as of December 31, 2016, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America

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Other Matters

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis, pension related schedules, and budgetary comparison information be presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board, who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures to express do not provide us with sufficient evidence to express an opinion or provide any assurance.

Other Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the Town of Pagosa Springs, Colorado's basic financial statements. The budgetary comparison schedules and the Local Highway Finance Report are presented for additional analysis as required by the State of Colorado and are not a required part of the basic financial statements.

The budgetary comparison schedules and the Local Highway Finance Report are the responsibility of management and were derived from and relate directly to the underlying accounting and other records used to prepare the financial statements. Such information has been subjected to the auditing procedures applied in the audit of the financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the budgetary comparison schedules and the Local Highway Finance Report are fairly stated in all material respects in relation to the financial statements as a whole.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated June 30, 2017, on our consideration of the Town of Pagosa Springs, Colorado's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Town of Pagosa Springs, Colorado's internal control over financial reporting and compliance

Hinter Fundeds, PLLC

HintonBurdick, PLLC St. George, Utah June 30, 2017

TOWN OF PAGOSA SPRINGS, COLORADO MANAGEMENT'S DISCUSSION AND ANALYSIS For the Year Ended December 31, 2016

As management of the Town of Pagosa Springs (Town), we offer readers of the Town's financial statements this narrative overview and analysis of the financial activities of the Town for the year ended December 31, 2016. Please read it in conjunction with the accompanying basic financial statements.

FINANCIAL HIGHLIGHTS

- Total assets plus deferred outflows of resources exceeded total liabilities plus deferred inflows of resources (net position) by \$32.9 million at the close of the fiscal year.
- Total governmental and business-type net position increased by a combined total of \$1.2 million.
- Business-type prior period adjustments increased total net position by \$120,951.
- The total cost of all Town programs for 2016 was \$6,862,562.
- The General fund unassigned fund balance at the end of 2016 was \$1,814,176 which is 57% of total General fund expenditures.

USING THIS ANNUAL REPORT

This annual report consists of a series of financial statements. The three components of the financial statements are: (1) Government-wide financial statements which include the Statement of Net Position and the Statement of Activities. These statements provide information about the activities of the Town as a whole. (2) Fund financial statements tell how these services were financed in the short term as well as what remains for future spending. Fund financial statements by providing information about the Town's most significant funds. (3) Notes to the financial statements.

Reporting the Town as a Whole

The Statement of Net Position and the Statement of Activities (Government-wide)

A frequently asked question regarding the Town's financial health is whether the year's activities contributed positively to the overall financial well-being. The Statement of Net Position and the Statement of Activities report information about the Town as a whole and about its activities in a way that helps answer this question. These statements include all assets and liabilities using the accrual basis of accounting, which is similar to the accounting used by most private-sector companies. All of the current year's revenues and expenses are taken into account regardless of when cash is received or paid.

These two statements report the Town's net position and changes therein. Net position, the difference between assets plus deferred outflows and liabilities plus deferred inflows, are one way to measure the Town's financial health, or financial position. Over time, increases or decreases in net position is an indicator of whether the financial health is improving or deteriorating. However, it is important to consider other non-financial factors such as changes in the condition of the Town's roads to accurately assess the overall health of the Town.

The Statement of Net Position and the Statement of Activities, present information about the following:

- Government activities All of the Town's basic services are considered to be governmental activities, including general government, public safety, public works/streets, parks and recreation, community support, and interest on long-term debt. Sales taxes, property taxes, franchise taxes, intergovernmental revenues and charges for services finance most of these activities.
- Proprietary activities/Business type activities The Town charges a fee to customers to cover most of the cost of the services provided.

Reporting the Town's Most Significant Funds

Fund Financial Statements

The fund financial statements provide detailed information about the most significant funds—not the Town as a whole. Some funds are required to be established by State law and by bond covenants. However, management establishes many other funds which aid in the management of money for particular purposes or meet legal responsibilities associated with the usage of certain taxes, grants, and other money. The Town's two major kinds of funds, governmental and proprietary, use different accounting approaches as explained below.

- Governmental funds Most of the Town's basic services are reported in governmental funds. Governmental funds focus on how resources flow in and out with the balances remaining at year-end that are available for spending. These funds are reported using an accounting method called the modified accrual accounting method, which measures cash and all other financial assets that can readily be converted to cash. The governmental fund statements provide a detailed short-term view of the Town's general government operations and the basic services it provides. Government fund information shows whether there are more or fewer financial resources that can be spent in the near future to finance the Town's programs. We describe the relationship (or differences) between governmental activities (reported in the Statement of Net Position and the Statement of Activities) and governmental funds in a reconciliation included with the Basic Financial Statements and in footnote 2.
- Proprietary funds When the Town charges customers for the services it provides, these services are generally reported in proprietary funds. Proprietary funds are reported in the same way that all activities are reported in the Statement of Net Position and the Statement of Activities.

GOVERNMENT-WIDE FINANCIAL ANALYSIS

Net position may serve over time as a useful indicator of the Town's financial position. The Town's combined assets plus deferred outflows exceeded liabilities plus deferred inflows by \$32.9 million as of December 31, 2016 as shown in the following condensed statement of net position. Of this amount, \$7,407,868 is unrestricted and available to meet the Town's ongoing financial obligations.

By far the largest portion of net position is the net investment in capital assets of \$24,250,498 (73.59% of total net position). This amount reflects the investment in all capital assets (e.g. infrastructure, land, buildings, and equipment) less any related debt used to acquire those assets that are still outstanding. These capital assets are used to provide services to citizens; consequently, these assets are not available for future spending. Although the investment in capital assets is reported net of debt, it should be noted that the resources needed to repay this debt must be provided from other sources since capital assets themselves cannot be used to liquidate these liabilities.

The Town has chosen to account for its sanitation and geothermal operations in enterprise funds which are shown as Business Activities.

The following table summarizes the Town's governmental and business-type net position as of December 31, 2016 and 2015:

		Governmental activities			Business-type activities				Combined Total			
	12/31/2016	1	2/31/2015		12/31/2016		12/31/2015		12/31/2016		12/31/2015	
Current and other assets	\$ 7,458,438	\$	5,150,275	\$	1,998,739	\$	2,013,101	\$	9,457,177	\$	7,163,376	
Capital assets	21,444,991		20,674,588		10,608,824		10,585,337		32,053,815		31,259,925	
Total assets	28,903,429		25,824,863	_	12,607,563		12,598,438		41,510,992		38,423,301	
Deferred outflows of resources	118,272		38,830		-				118,272		38,830	
Long-term liabilities outstanding	3,249,119		1,038,341		4,712,889		4,881,830		7,962,008		5,920,171	
Other liabilities	278,537		344,298		315,858		506,586		594,395		850,884	
Total liabilities	3,527,656		1,382,639		5,028,747		5,388,416		8,556,403		6,771,055	
Deferred inflows of resources	84,564		81,377		33,580		55,942		118,144		137,319	
Net position:												
Net investment in capital assets	18,349,859		19,779,210		5,900,639		5,708,327		24,250,498		25,487,537	
Restricted	1,286,351		1,091,775		10,000		461,863		1,296,351		1,553,638	
Unrestricted	5,773,271		3,528,692		1,634,597		983,890		7,407,868		4,512,582	
Total net position	\$ 25,409,481	\$	24,399,677	\$	7,545,236	\$	7,154,080	\$	32,954,717	\$	31,553,757	

TOWN OF PAGOSA SPRINGS, COLORADO Statement of Net Position

An additional portion of net position, \$1,296,351, represents resources that are subject to external restrictions on how they may be used. The remaining balance of unrestricted net position, \$7,407,868 (22.48% of total net position), may be used to meet the government's ongoing obligations to citizens and creditors.

Governmental Activities

The cost of all Governmental activities this year was \$6,136,127 as shown in the Changes in Net Position statement below. \$561,993 of this cost was paid for by those who directly benefited from the programs. \$891,855 was subsidized by grants or contributions received from other governmental organizations for both capital and operating activities. Overall governmental program revenues, including intergovernmental aid and fees for services were \$1,453,848. General taxes, other revenues, gain on sale of assets and investment earnings totaled \$5,692,083.

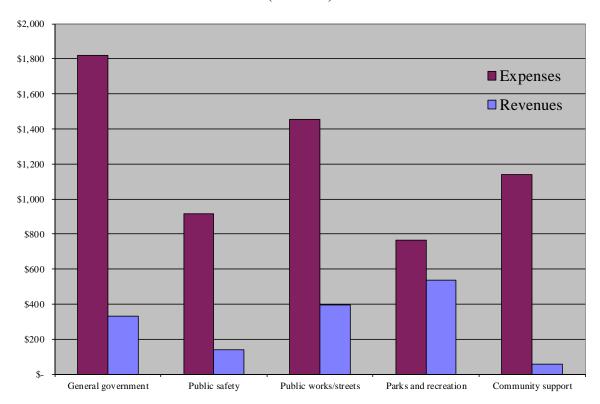
The Town's programs include: General Government, Public Safety, Public Works/Streets, Parks & Recreation, and Community Support. Each program's revenues and expenses are presented below.

		nmental vities		ess-type vities	Combined Total			
	12/31/2016	12/31/2015	12/31/2016	12/31/2015	12/31/2016	12/31/2015		
Revenues:								
Program revenues:								
Charges for services	\$ 561,993	\$ 602,641	\$ 717,920	\$ 711,522	\$ 1,279,913	\$ 1,314,163		
Operating grants and								
contributions	427,428	400,843	-	-	427,428	400,843		
Capital grants and								
contributions	464,427	4,033,957	213,767	958,157	678,194	4,992,114		
General revenues:								
Taxes	5,597,840	5,117,272	62,359	95,881	5,660,199	5,213,153		
Investment earnings	40,044	13,830	2,594	3,004	42,638	16,834		
Gain on sale of assets	18,859	-	-	-	18,859	-		
Other revenue/(expense)	35,340	29,490	-	-	35,340	29,490		
Total revenues	7,145,931	10,198,033	996,640	1,768,564	8,142,571	11,966,597		
Expenses:								
General government	1,818,282	1,330,946	-	-	1,818,282	1,330,946		
Public safety	917,369	763,201	-	-	917,369	763,201		
Public works/streets	1,452,957	941,312	-	-	1,452,957	941,312		
Parks and recreation	766,157	898,770	-	-	766,157	898,770		
Community support	1,138,292	898,517	-	-	1,138,292	898,517		
Interest on long-term debt	43,070	59,313	-	-	43,070	59,313		
Sanitation	-	-	659,724	359,708	659,724	359,708		
Geothermal			66,711	65,353	66,711	65,353		
Total expenses	6,136,127	4,892,059	726,435	425,061	6,862,562	5,317,120		
Increase (decrease) in net position	1,009,804	5,305,974	270,205	1,343,503	1,280,009	6,649,477		
Net position, beginning	24,399,677	19,006,158	7,154,080	5,810,577	31,553,757	24,816,735		
Prior period adjustment	-	87,545	120,951	-	120,951	87,545		
Net position, ending	\$ 25,409,481	\$ 24,399,677	\$ 7,545,236	\$ 7,154,080	\$ 32,954,717	\$ 31,553,757		

TOWN OF PAGOSA SPRINGS, COLORADO Changes in Net Position

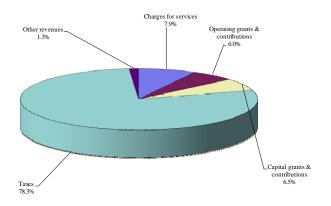
Total resources available during the year to finance governmental operations were \$31,545,608 consisting of net position at January 1, 2016 of \$24,399,677, program revenues of \$1,453,848, and General Revenues of \$5,692,083. Total Governmental Activities expenses during the year were \$6,136,127; thus Governmental Net Position increased by \$1,009,804 to \$25,409,481.

The following graphs compare program expenses to program revenues and provides a breakdown of revenues by source for all governmental activities:



Expenses and Program Revenues - Governmental Activities (in Thousands)

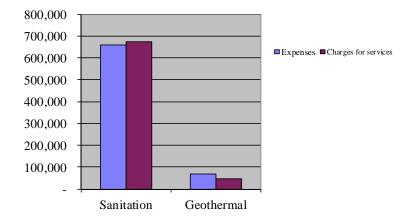
Revenue By Source - Governmental Activities



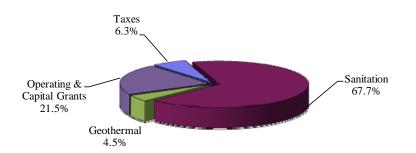
Business Type Activities

Net position of the Business Type activities at December 31, 2016, as reflected in the Statement of Net Position was \$7.5 million. The cost of providing all Proprietary (Business Type) activities this year was \$726,435. As shown in the statement of Changes in Net Position, the amounts paid by users of the system were \$717,920 and there was \$213,767 subsidized by capital grants and contributions. Investment earnings and tax revenues were \$64,953. Prior period adjustments totaled \$120,951. The Net Position increased by \$391,156. The following graphs compare the total business-type activity expenses by service to the charges for those services and the graph at the bottom of the page provides a breakdown of the total revenues for business-type activities.

Expenses and Charges for Services - Business- type Activities



Revenue By Source - Business-type Activities



Financial Analysis of the Government's Funds

As noted earlier, the Town uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds: The focus of the Town's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the Town's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

As of the end of the current fiscal year, the Town's governmental funds reported combined ending fund balances of \$7,113,410, an increase of \$2,440,418 in comparison with the prior year. Approximately 80% (\$5,719,694 constitutes unassigned fund balance, which is available for spending at the government's discretion.

The Town has three major governmental funds, the general fund, the capital improvement fund, and the tourism fund.

The General fund is the primary operating fund for the Town. At December 31, 2016, unassigned fund balance in the General fund was \$1,814,176. As a measure of the General fund's liquidity, it may be useful to compare both unassigned fund balance and total fund balance to total fund expenditures. Total unassigned fund balance represents 57% of the total General fund expenditures. The fund balance of the Town's General fund increased by \$192,311 for the year ended December 31, 2016. As compared to the prior year, the General fund revenues increased due to increased tax, intergovernmental revenues, and charges for services. General fund expenses increased due to increased general government and public work expenses.

The Capital Improvement fund budgeted for and completed several projects during the year. The expected reduction in fund balance was (\$587,633). The actual change in fund balance was \$2,208,471. The increase in fund balance was a result of less capital outlay expenditures than budgeted.

The Tourism fund is used to account for tax on lodging establishments and the related community support expenditures. Actual revenues were more than budgeted revenues and actual expenditures were less than budgeted expenditures which resulted in an increase in fund balance of \$64,146.

Proprietary funds: The Town's proprietary funds provide the same type of information found in the government-wide financial statements, but in more detail. Net position and changes in net position for the year-ended December 31, 2016 for the Town's enterprise funds (Sanitation and Geothermal) are as follows:

	Sanitation		Ge	othermal	Total
Unrestricted net position	\$	1,531,254	\$	103,343	\$ 1,634,597
Total net position		7,110,816		434,420	7,545,236
Change in net position		292,150		(21,945)	270,205

Budgetary Highlights

General fund revenues of \$3,305,734 were higher than budgeted revenues of \$3,060,157 by \$245,577. The most significant factor contributing to this excess amount is related to sales tax revenues which exceeded budget by \$135,224. Budgeted expenditures exceeded actual expenditures by \$97,318.

CAPITAL ASSET AND DEBT ADMINISTRATION

Capital Assets

The capital assets of the Town are those assets that are used in performance of Town functions including infrastructure assets. Capital Assets include equipment, buildings, land, system improvements, park facilities and roads. At the end of 2016, net capital assets of the government activities totaled \$21.4 million and the net capital assets of the business-type activities were \$10.6 million. The most significant governmental capital additions were the Geothermal Greenhouse, Trujillo road resurfacing, and the Springs Pedestrian Bridge Replacement. The most significant business-type capital additions were the Pump Station #1 at S 5th Street and Pump Station #2 at Bristlecone. Depreciation on capital assets for both government activities and business-type activities is recognized in the Government-Wide financial statements. (See note 6 to the financial statements.)

Debt

At year-end, the Town had \$3,249,117 in governmental type debt, and \$4,712,889 in proprietary debt. During the current fiscal year, the Town's total debt increased by \$2,041,835. (See note 7 to the financial statements for detailed descriptions.)

NEXT YEAR'S BUDGET AND ECONOMIC FACTORS

In considering the Town Budget for fiscal year 2017, the Town Council and management were cautious as to the growth of revenues and expenditures due to a slow economy.

CONTACTING THE TOWN'S FINANCIAL MANAGEMENT

This financial report is designed to provide our citizens, taxpayers, customers, investors and creditors with a general overview of the Town's finances and to show the Town's accountability for the money it receives. If you have questions about this report or need additional financial information, contact the Town Clerk at: PO Box 1859, Pagosa Springs, CO 81147.

BASIC FINANCIAL STATEMENTS

TOWN OF PAGOSA SPRINGS, COLORADO Statement of Net Position December 31, 2016

	Governmental Activities	Business-type Activities	Total
Assets			
Cash and cash equivalents	\$ 6,286,895	\$ 1,694,111	\$ 7,981,006
Receivables (net of allowance)	1,170,439	294,628	1,465,067
Temporarily restricted assets:	, ,	,	, ,
Cash and cash equivalents	-	10,000	10,000
Net pension asset	1,104	-	1,104
Capital assets (net of accumulated depreciation):			
Land	2,336,550	16,376	2,352,926
Construction in progress	634,970	50,573	685,543
Buildings and improvements	7,966,528	-	7,966,528
Machinery and equipment	496,658	857	497,515
Infrastructure and systems	10,010,285	10,541,018	20,551,303
Total assets	28,903,429	12,607,563	41,510,992
Deferred Outflows of Resources			
Deferred outflows related to pensions	118,272	-	118,272
Total deferred outflows of resources	118,272	-	118,272
Liabilities			
Accounts payable and other current liabilities	216,404	234,061	450,465
Interest payable	17,875	81,797	99,672
Customer deposits	44,258	-	44,258
Noncurrent liabilities:			
Due within one year	314,585	98,663	413,248
Due in more than one year	2,934,534	4,614,226	7,548,760
Total liabilities	3,527,656	5,028,747	8,556,403
Deferred Inflows of Resources			
Deferred inflows related to pensions	1,303	-	1,303
Deferred revenue - property taxes	83,261	33,580	116,841
Total deferred inflows of resources	84,564	33,580	118,144
Net Position			
Net investment in capital assets	18,349,859	5,900,639	24,250,498
Restricted for:			
Emergency reserve	313,508	-	313,508
Capital projects	217,385	-	217,385
Parks and recreation	64,174	-	64,174
Tourism	359,584	-	359,584
Debt service	-	10,000	10,000
Other purposes	331,700	-	331,700
Unrestricted	5,773,271	1,634,597	7,407,868
Total net position	\$ 25,409,481	\$ 7,545,236	\$ 32,954,717

TOWN OF PAGOSA SPRINGS, COLORADO Statement of Activities For the Year Ended December 31, 2016

	Program Revenues		Net (Expense) Revenue and Changes in Net Position											
				Operating Capital				Primary Government						
				harges for		rants and	-	rants and	G	overnmental	B	usiness-type		
Functions/Programs]	Expenses		Services	Сог	ntributions	Co	ntributions		Activities		Activities		Total
Governmental activities:														
General government	\$	1,818,282	\$	190,681	\$	128,536	\$	10,448	\$	(1,488,617)	\$	-	\$	(1,488,617)
Public safety		917,369		117,339		-		20,190		(779,840)		-		(779,840)
Public works/streets		1,452,957		89,573		113,450		189,959		(1,059,975)		-		(1,059,975)
Parks and recreation		766,157		155,044		135,554		243,830		(231,729)		-		(231,729)
Community support		1,138,292		9,356		49,888		-		(1,079,048)		-		(1,079,048)
Interest on long-term debt		43,070		-		-		-		(43,070)		-		(43,070)
Total governmental activities		6,136,127		561,993		427,428		464,427		(4,682,279)		-		(4,682,279)
Business-type activities:														
Sanitation		659,724		673,154		-		213,767		-		227,197		227,197
Geothermal		66,711		44,766		-		-		-		(21,945)		(21,945)
Total business-type activities		726,435		717,920		-		213,767		-		205,252		205,252
Total primary government	\$	6,862,562	\$	1,279,913	\$	427,428	\$	678,194		(4,682,279)		205,252		(4,477,027)
			Ge	neral Revenu	ac.									
				axes:	C 5.									
				Property tax						80,057		62,359		142,416
				Sales tax						4,623,015		-		4,623,015
				Other taxes						116,880		-		116,880
				Franchise tax	x					47,355		-		47,355
				Lodgers tax						730,533		-		730,533
			U	Inrestricted in	ivestme	nt earnings				40,044		2,594		42,638
			C	Gain on sale of	f assets					18,859		-		18,859
			C	Other revenues	S					35,340		-		35,340
				Total genera	l revenu	ues & transfers	5			5,692,083		64,953		5,757,036
				Change in	net asse	ets				1,009,804		270,205		1,280,009
			Net	t position - be	ginning	5				24,399,677		7,154,080		31,553,757
			Pri	or period adju	istment	S						120,951		120,951

The accompanying notes are an integral part of the financial statements.

Net position - ending

25,409,481 \$ 7,545,236 \$ 32,954,717

\$

TOWN OF PAGOSA SPRINGS, COLORADO Balance Sheet Governmental Funds December 31, 2016

Assets	General Fund	1		Nonmajor Conservation Trust Fund	Total Governmental Funds
Cash and cash equivalents	\$ 2,485,683	\$ 3,434,523	\$ 302,515	\$ 64,174	\$ 6,286,895
Receivables, net of allowances:	63,107	163,448	54,882	-	281,437
Property tax receivable	83,261	-	-	-	83,261
Due from other governments	381,868	387,263	36,610		805,741
Total assets	\$ 3,013,919	\$ 3,985,234	\$ 394,007	\$ 64,174	\$ 7,457,334
Liabilities					
Accounts payable	\$ 41,678	\$ 69,558	\$ 31,494	\$ -	\$ 142,730
Accrued liabilities	60,587	10,158	2,929	-	73,674
Customer deposits	44,259				44,259
Total liabilities	146,524	79,716	34,423		260,663
Deferred inflows of resources					
Deferred revenue - property taxes	83,261				83,261
Total deferred inflows of resources	83,261				83,261
Fund balances					
Restricted for:					
Emergency reserve	313,508	-	-	-	313,508
Capital outlay	217,385	-	-	-	217,385
Parks and recreation	-	-	-	64,174	64,174
Tourism	-	-	359,584	-	359,584
Other purposes	331,700	-	-	-	331,700
Assigned for health funds	107,365	-	-	-	107,365
Unassigned	1,814,176	3,905,518			5,719,694
Total fund balances	2,784,134	3,905,518	359,584	64,174	7,113,410
Total liabilities, deferred inflows of					
resources, and fund balances	\$ 3,013,919	\$ 3,985,234	\$ 394,007	\$ 64,174	\$ 7,457,334

TOWN OF PAGOSA SPRINGS, COLORADO Reconciliation of the Balance Sheet of Governmental Funds to the Statement of Net Position December 31, 2016

Total fund balances - governmental funds \$	\$ 7,113,410
Capital assets used in governmental activities are not financial	
resources and, therefore, are not reported in the funds.	
Governmental capital assets \$ 27,487,738	
Accumulated depreciation (6,042,747)	21,444,991
Net pension asset is not an available resource and, therefore, is not	
reported in the funds.	1,104
Long-term liabilities are not due and payable in the current period	
and therefore are not reported in the funds.	
Capital leases payable (318,323)	
Lease revenue bond (2,758,934)	
Interest payable (17,875)	
Compensated absences (171,861)	(3,266,993)
Deferred outflows and inflows of resources related to pensions are	
applicable to future reporting periods and, therefore, are not reported	
in the funds.	
Deferred outflows 118,272	
Deferred inflows (1,303)	116,969
Net position of governmental activities	\$25,409,481

Amounts reported for governmental activities in the statement of net position are different because:

TOWN OF PAGOSA SPRINGS, COLORADO Statement of Revenues, Expenditures, and Changes in Fund Balances - Governmental Funds For the Year Ended December 31, 2016

	General Fund	Capital Improvement Fund	Tourism Fund	Nonmajor Conservation Trust Fund	Total Governmental Funds
Revenues					
Taxes	\$ 2,482,642	\$ 2,384,664	\$ 594,406	\$ -	\$ 5,461,712
Licenses and permits	112,513	-	-	-	112,513
Intergovernmental	206,234	423,186	136,127	49,690	815,237
Fines and forfeitures	95,717	-	-	-	95,717
Charges for services	204,226	35,633	1,169	-	241,028
Interest revenue	40,044	66,307	-	-	106,351
Contributions and donations	86,985	-	-	-	86,985
Other revenues	77,373	-	49,888	-	127,261
Total revenues	3,305,734	2,909,790	781,590	49,690	7,046,804
Expenditures					
Current:					
General government	1,482,140	136,357	-	-	1,618,497
Public safety	862,606	20,042	-	-	882,648
Public works/streets	-	703,341	-	-	703,341
Parks and recreation	472,569	337,645	-	-	810,214
Community support	376,376	7,782	717,444	-	1,101,602
Capital outlay	-	1,624,373	-	74,200	1,698,573
Debt service:					
Principal retirement	-	726,136	-	-	726,136
Interest on long-term debt	-	41,961	-	-	41,961
Issuance costs		108,600			108,600
Total expenditures	3,193,691	3,706,237	717,444	74,200	7,691,572
Excess of revenues					
over (under) expenditures	112,043	(796,447)	64,146	(24,510)	(644,768)
Other financing sources (uses):					
Impact fees	80,268	-	-	-	80,268
Capital lease	-	165,848	-	-	165,848
Lease revenue bond	-	2,660,000		-	2,660,000
Bond premium	-	98,934	-	-	98,934
Sale of assets		80,136			80,136
Total other financing					
sources (uses)	80,268	3,004,918			3,085,186
Net change in fund balances	192,311	2,208,471	64,146	(24,510)	2,440,418
Fund balance, beginning of year	2,591,823	1,697,047	295,438	88,684	4,672,992
Fund balance, end of year	\$ 2,784,134	\$ 3,905,518	\$ 359,584	\$ 64,174	\$ 7,113,410

TOWN OF PAGOSA SPRINGS, COLORADO Reconciliation of the Statement of Revenues, Expenditures and Changes in Fund Balances of Governmental Funds To the Statement of Activities For the Year Ended December 31, 2016

Amounts reported for governmental activities in the statement of activities are different because:		
Net change in fund balances - total governmental funds		\$ 2,440,418
Governmental funds report capital outlays as expenditures. However, in the statement of activities, the costs of those assets is allocated over their estimated useful lives and reported as depreciation expense. This is the amount by which capital outlay exceeded depreciation in the current period.		
Capital outlay	\$ 1,752,055	
Depreciation expense	 (920,377)	831,678
Governmental funds report the gross proceeds from the sale of capital assets as revenue. However, in the statement of activities, the gain on the sale of capital assets is reported net of its net book value.		(61,277)
Pension contributions are reported as expenditures in the governmental funds when made. However, they are reported as deferred outflows of resources in the statement of net position because the net pension liability is measured a year before the Town's report date. Pension expense, which is the change in the net pension liability adjusted for changes in deferred outlows and inflows of resources		
related to pensions, is reported in the statement of activities.		
Pension contribution	(27,615)	
Pension expense	 38,484	10,869
Repayment of long term debt principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net position.		726,137
Issuance of long-term debt provides current financial resources in the governmental funds but increases long-term liabilities in the statement of net position.		(2,924,782)
Accrued interest for long-term debt is not reported as an expenditure for the current period while it is recorded in the statement of activities.		(1,109)
Compensated absences expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in governmental funds.		(12,130)
Change in net position of governmental activities		\$ 1,009,804

TOWN OF PAGOSA SPRINGS, COLORADO Statement of Net Position Proprietary Funds December 31, 2016

	Sanitation Fund	Nonmajor Geothermal Fund	Combined Total
Assets			
Current assets:			
Cash	\$ 1,596,114	\$ 97,997	\$ 1,694,111
Receivables (net of allowance)	255,702	5,346	261,048
Property tax receivable	33,580	-	33,580
Restricted cash and investments	10,000	-	10,000
Total current assets	1,895,396	103,343	1,998,739
Noncurrent assets:			
Land	16,376	-	16,376
Construction in progress	50,573	-	50,573
Improvements and system	11,650,133	1,182,419	12,832,552
Machinery and equipment	101,417	-	101,417
Accumulated depreciation	(1,540,752)	(851,342)	(2,392,094)
Total noncurrent assets	10,277,747	331,077	10,608,824
Total assets	\$ 12,173,143	\$ 434,420	\$ 12,607,563
Liabilities			
Current liabilities:			
Accounts payable	42,982	-	42,982
Accrued liabilities	1,004	-	1,004
Retainage payable	190,075	-	190,075
Interest payable	81,797	-	81,797
Loans payable - current	93,959	-	93,959
Compensated absences - current	4,704	-	4,704
Total current liabilities	414,521		414,521
Noncurrent liabilities:			
Loans payable (net of current portion)	4,614,226		4,614,226
Total long-term debt	4,614,226		4,614,226
Total liabilities	5,028,747		5,028,747
Deferred inflows of resources			
Deferred revenue - property taxes	33,580		33,580
Total deferred inflows of resources	33,580		33,580
Net position			
Net investment in capital assets	5,569,562	331,077	5,900,639
Restricted for debt service	10,000	-	10,000
Unrestricted	1,531,254	103,343	1,634,597
Total net position	\$ 7,110,816	\$ 434,420	\$ 7,545,236

TOWN OF PAGOSA SPRINGS, COLORADO Statement Revenues, Expenses, and Changes in Fund Net Position Proprietary Funds For the Year Ended December 31, 2016

		Sanitation Fund		Nonmajor Geothermal Fund		Combined Total	
Operating revenues							
Charges for services	\$	669,110	\$	41,766	\$	710,876	
Other revenues		4,044		3,000		7,044	
Total operating revenues		673,154		44,766		717,920	
Operating expenses							
Salaries and wages		72,749		-		72,749	
Operating system		238,834		33,159		271,993	
Administrative		26,993		4,064		31,057	
Professional fees		74,615		5,839		80,454	
Depreciation		89,174		23,649		112,823	
Total operating expenses		502,365		66,711		569,076	
Operating income		170,789		(21,945)		148,844	
Non-operating revenues (expenses)							
Interest income		2,594		-		2,594	
Interest expense and fiscal charges		(157,359)		-		(157,359)	
Property and specific ownership tax		62,359		-		62,359	
Grant revenue		159,167		-		159,167	
Connection and tap fees		54,600		-		54,600	
Total non-operating revenues (expenses)		121,361		-		121,361	
Change in net position		292,150		(21,945)		270,205	
Total net position, beginning of year		6,697,715		456,365		7,154,080	
Prior period adjustments		120,951				120,951	
Total net position, end of year	\$	7,110,816	\$	434,420	\$	7,545,236	

TOWN OF PAGOSA SPRINGS, COLORADO Statement of Cash Flows Proprietary Funds For the Year Ended December 31, 2016

		Sanitation Fund	Non-Major Geothermal Fund		Combined Total	
Cash flows from operating activities: Cash received from customers, service fees Cash paid to suppliers Cash paid to employees	\$	548,402 (384,337) (72,641)	\$	45,710 (43,482)	\$	594,112 (427,819) (72,641)
Net cash flows from operating activities		91,424		2,228		93,652
Cash flows from capital and related financing activities:						
Purchase of capital assets		(161,996)		-		(161,996)
Principal paid on long-term debt		(168,825)		-		(168,825)
Interest paid		(157,359)		-		(157,359)
Property and specific ownership tax		62,359		-		62,359
Capital grants		159,167		-		159,167
Connection and tap fees		54,600		-		54,600
Net cash flows from capital and related						
financing activities		(212,054)		-		(212,054)
Cash flows from investing activities:						
Interest on investments		2,594		-		2,594
Net change in cash and cash equivalents		(118,036)		2,228		(115,808)
Cash and cash equivalents, including restricted cash beginning of year		1,724,150		95,769		1,819,919
Cash and cash equivalents, including restricted cash end of year	\$	1,606,114	\$	97,997	\$	1,704,111
Reconciliation of operating income to net cash provided by operating activities:						
Net operating income	\$	170,789	\$	(21,945)	\$	148,844
Adjustments to reconcile net income to net	Ψ	170,705	Ψ	(21,913)	Ψ	110,011
cash provided by operating activities:						
Depreciation/amortization		89,174		23,649		112,823
Changes in operating assets and liabilities:		,		,		,
(Increase)/decrease in receivables		(147,114)		944		(146,170)
Increase/(decrease) in payables		(43,895)		(420)		(44,315)
Increase/(decrease) in accrued liabilities		108		-		108
Increase/(decrease) in deferred revenue		22,362		-		22,362
Net cash flows from operating activities	\$	91,424	\$	2,228	\$	93,652

Note 1. Summary of Significant Accounting Policies

Description of Government-Wide Financial Statements

The government-wide financial statements (i.e., the statement of net position and the statement of activities) report information on all of the nonfiduciary activities of the primary government and its component units. All fiduciary activities are reported only in the fund financial statements. *Governmental activities*, which normally are supported by taxes, intergovernmental revenues, and other nonexchange transactions, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges to external customers for support. Likewise, when applicable, the *primary government* is reported separately from certain legally separate *component units* for which the primary government is financially accountable.

Reporting Entity

The Town of Pagosa Springs is a home-rule municipality with a mayor – Council form of government with six elected Council members. The accompanying financial statements present the government and its component units, entities for which the government is considered to be financially accountable. Blended component units are, in substance, part of the primary government's operations, even though they are legally separate entities. Thus, blended component units are appropriately presented as funds of the primary government. Each discretely presented component unit is reported in a separate column in the government-wide financial statements to emphasize that it is legally separate from the government. However, there are no blended or discretely presented component units that are applicable in defining the Town's reporting entity.

Basis of Presentation – Government-Wide Financial Statements

While separate government-wide and fund financial statements are presented, they are interrelated. The governmental activities column incorporates data from governmental funds, while business-type activities incorporate data from the government's enterprise funds. Separate financial statements are provided for governmental funds and proprietary funds.

As a general rule, the effect of interfund activity has been eliminated from the government-wide financial statements.

Basis of Presentation – Fund Financial Statements

The fund financial statements provide information about the government's funds. Separate statements for each fund category—governmental and proprietary—are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds. Major individual governmental and enterprise funds are reported as separate columns in the fund financial statements.

Note 1. Summary of Significant Accounting Policies, Continued

The Town reports the following major governmental funds:

The **General Fund** is the Town's primary operating fund. It accounts for all financial resources of the general government, except for those required to be accounted for in another fund.

The **Capital Improvement Fund** accounts for maintenance, acquisition or construction of major capital facilities (other than those belonging to enterprise funds).

The **Tourism Fund** accounts for the tax collected from lodging establishments to be used for community support services.

The Town reports the following major enterprise funds:

The **Sanitation Fund** accounts for the activities related to the Town's sanitation treatment and distribution operations.

During the course of operations the government has activity between funds for various purposes. Any residual balances outstanding at year end are reported as due from/to other funds and advances to/from other funds. While these balances are reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Balances between the funds included in governmental activities (i.e., the governmental funds) are eliminated so that only the net amount is included as internal balances in the governmental activities column. Similarly, balances between the funds included as internal balances in the business-type activities (i.e., the enterprise funds) are eliminated so that only the net amount is included as internal balances in the business-type activities column.

Further, certain activity occurs during the year involving transfers of resources between funds. In fund financial statements these amounts are reported at gross amounts as transfers in/out. While reported in fund financial statements, certain eliminations are made in the preparation of the government-wide financial statements. Transfers between the funds included in governmental activities are eliminated so that only the net amount is included as transfers in the governmental activities column. Similarly, balances between the funds included in business-type activities are eliminated so that only the net amount is included in business-type activities column.

Measurement Focus and Basis of Accounting

The accounting and financial reporting treatment is determined by the applicable measurement focus and basis of accounting. Measurement focus indicates the type of resources being measured such as *current financial resources* or *economic resources*. The basis of accounting indicates the timing of transactions or events for recognition in the financial statements.

The government-wide financial statements are reported using the *economic resources measurement focus* and the *accrual basis of accounting*. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenues in the year for which they are levied. Grants and similar items are recognized as revenue as soon as all eligibility requirements imposed by the provider have been met.

Note 1. Summary of Significant Accounting Policies, Continued

The governmental fund financial statements are reported using the *current financial resources measurement focus* and the *modified accrual basis of accounting*. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the government considers revenues to be available if they are collected within 60 days of the end of the current fiscal period. Expenditures generally are recorded when a liability is incurred, as under accrual accounting. However, debt service expenditures, as well as expenditures related to compensated absences, and claims and judgments, are recorded only when payment is due. General capital asset acquisitions are reported as expenditures in governmental funds. Issuance of long-term debt and acquisitions under capital leases are reported as other financing sources.

Property taxes, sales taxes, franchise taxes, other taxes, licenses, and interest associated with the current fiscal period are all considered to be susceptible to accrual and so have been recognized as revenues of the current fiscal period. Entitlements are recorded as revenues when all eligibility requirements are met, including any time requirements, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). Expenditure-driven grants are recognized as revenue when the qualifying expenditures have been incurred and all other eligibility requirements have been met, and the amount is received during the period or within the availability period for this revenue source (within 60 days of year end). All other revenue items are considered to be measurable and available only when cash is received by the government.

The proprietary funds are reported using the *economic resources measurement focus* and the *accrual basis of accounting*.

Assets, Liabilities, Deferred Outflows/Inflows of Resources, and Net Position/Fund Balance

Deposits and Investments

The Town's cash and cash equivalents are considered to be cash-on-hand, demand deposits and shortterm investments with original maturities of three months or less from the date of acquisition for purposes of this note and the statement of cash flows.

Receivables and Payables

All trade accounts receivable in the enterprise funds are shown net of an allowance for uncollectible accounts. Due to the nature of the accounts receivable in governmental type activities, management does not consider an allowance for uncollectible accounts receivable necessary or material. Therefore, no allowance for uncollectible accounts receivable is presented.

Note 1. Summary of Significant Accounting Policies, Continued

Capital Assets

Capital assets, which include; property, plant, equipment, and infrastructure assets (e.g., roads, bridges, sidewalks, and similar items), are reported in the applicable governmental or business-type activity columns in the government-wide financial statements. Capital assets are defined by the Town as assets with an individual cost of more than \$5,000 and an estimated useful life of more than two years. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated acquisition value at the date of donation. The costs of normal maintenance and repairs that do not add to the value of the asset or materially extend assets lives are not capitalized. Interest incurred during the construction phase of capital assets of business-type activities is included as part of the capitalized value of the assets constructed. Property, plant and equipment is depreciated using the straight-line method over the following estimated useful lives:

Buildings and improvements	15 to 50 years
Utility plant and improvements	50 years
Machinery, equipment and vehicles	5 to 20 years
Infrastructure	20 to 50 years

Deferred Outflows/Inflows of Resources

In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element, *deferred outflows of resources*, represents a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/ expenditure) until then. The government has one item that qualifies for reporting in this category. This item is pension related items reported on the government-wide financial statements. See Note 9 for more information.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element, *deferred inflows of resources*, represents an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The government has two types of items, which qualify for reporting in this category. Accordingly, the item, *deferred revenue – property taxes*, is reported in both the governmental funds balance sheet and the statement of net position. The second item is pension related items reported on the government-wide financial statements. See Note 9 for more information.

Net Position Flow Assumption

Sometimes the government will fund outlays for a particular purpose from both restricted (e.g., restricted bond or grant proceeds) and unrestricted resources. In order to calculate the amounts to report as restricted – net position and unrestricted – net position in the government-wide and proprietary fund financial statements, a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted – net position to have been depleted before unrestricted – net position is applied.

Note 1. Summary of Significant Accounting Policies, Continued

Fund Balance Flow assumptions

Sometimes the government will fund outlays for a particular purpose from both restricted and unrestricted resources (the total of committed, assigned, and unassigned fund balance). In order to calculate the amounts to report as restricted, committed, assigned, and unassigned fund balance in the governmental fund financial statements a flow assumption must be made about the order in which the resources are considered to be applied. It is the government's policy to consider restricted fund balance to have been depleted before using any of the components of unrestricted fund balance. Further, when the components of unrestricted fund balance is depleted first, followed by assigned fund balance. Unassigned fund balance is applied last.

Fund Balance Policies

Fund balance of governmental funds is reported in various categories based on the nature of any limitations requiring the use of resources for specific purposes. The government itself can establish limitations on the use of resources through either a commitment (committed fund balance) or an assignment (assigned fund balance).

The committed fund balance classification includes amounts that can be used only for the specific purposes determined by a formal action of the government's highest level of decision-making authority. The Town Council is the highest level of decision-making authority for the government that can, by adoption of a resolution prior to the end of the fiscal year, commit fund balance. Once adopted, the limitation imposed by the ordinance remains in place until a similar action is taken (the adoption of another ordinance) to remove or revise the limitation.

Amounts in the assigned fund balance classification are intended to be used by the government for specific purposes but do not meet the criteria to be classified as committed. The Town Manager is authorized to assign amounts to a specific purpose in accordance with the Town's budget policy. The council may also assign fund balance as it does when appropriating fund balance to cover a gap between estimated revenue and appropriations in the subsequent year's appropriated budget. Unlike commitments, assignments generally only exist temporarily. In other words, an additional action does not normally have to be taken for the removal of an assignment. Conversely, as discussed above, an additional action is essential to either remove or revise a commitment.

Revenues and Expenditures/Expenses

Program Revenues

Amounts reported as program revenues include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions (including special assessments) that are restricted to meeting the operational or capital requirements of a particular function or segment. All taxes, including those dedicated for specific purposes, and other internally dedicated resources are reported as general revenues rather than as program revenues.

Note 1. Summary of Significant Accounting Policies, Continued

Property Taxes

Property tax revenues are recognized as revenues in the year collected or if collected within 60 days thereafter unless they are prepaid. Property taxes levied in the current year and not collected within 60 days of year-end are not deemed available to pay current liabilities and therefore the receivable is recorded as a deferred inflow in the governmental funds. Property taxes for the current year are levied by the County and attach as a lien on property the following January 1. They are payable in full by April 30 or in two equal installments due February 28 and June 15. The County also levies various personal property taxes during the year.

Compensated Absences

For governmental funds, amounts of vested or accumulated vacation and sick leave that are not expected to be liquidated with expendable available financial resources are reported as liabilities in the government-wide statement of net position and as expenses in the government-wide statement of activities. No expenditures are reported for these amounts in the fund financial statements. Vested or accumulated vacation and sick leave in the proprietary fund are recorded as an expense and a liability of that fund as the benefits accrue to the employees and are thus recorded in both the government-wide financial statements and the individual fund financial statements.

Proprietary Funds Operating and Nonoperating Revenues and Expenses

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the proprietary funds are charges to customers for sales and services. Operating expenses for the enterprise funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Use of Estimates

The preparation of financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenditures/expenses during the reporting period. Actual results could differ from those estimates.

Note 2. Reconciliation of Government-Wide and Fund Financial Statements

The governmental fund balance sheet includes a reconciliation between total governmental fund balances and net position of governmental activities as reported in the government-wide statement of net position. These differences primarily result from the long-term economic focus of the statement of net position versus the current financial resources focus of the governmental fund balance sheets. The details of these differences are reported in the reconciliation.

The governmental fund statement of revenues, expenditures, and changes in fund balance includes a reconciliation between net changes in fund balances-total governmental funds and changes in net position of governmental activities as reported in the government-wide statement of activities. These differences are the result of converting from the current resources measurement focus and modified accrual basis for governmental fund statements to the economic resources measurement focus and full accrual basis used for government-wide statements. The details of these differences are reported in the reconciliation.

Note 3. Stewardship, Compliance, and Accountability

Stewardship, compliance, and accountability are key concepts in defining the responsibilities of the Town. The use of budgets and monitoring of equity status facilitate the Town's compliance with legal requirements.

Budgets and Budgetary Accounting

The Town Council adheres to the following procedures in establishing the budgetary data reflected in the financial statements:

- In accordance with State statutes, prior to October 15, the Town Manager submits to the Town Council a proposed operating budget for the calendar year commencing the following January 1. The operating budget includes proposed expenditures and the means of financing them for the upcoming year, along with estimates for the current year and actual data for the two preceding years. The State statutes require more detailed line item budgets be submitted in summary form. In addition, more detailed line item budgets are included for administration control. The level of control for the detailed budgets is at the department level.
- Public hearings are conducted to obtain taxpayer comment.
- Prior to December 31, the budget is legally adopted through passage of a resolution.
- The Town Clerk is required to present a monthly report to the Town Council explaining any variance from the approved budget.
- Formal budgetary integration is employed as a management control device during the year for all funds of the Town.
- Appropriations lapse at the end of each calendar year.

Note 3. Stewardship, Compliance, and Accountability, Continued

• The Town Council may authorize supplemental appropriations during the year.

Budget amounts included in the financial statements report both the original and final amended budget. There were revisions made to the original budget during the year.

Budgets for governmental funds are adopted on a basis consistent with accounting principles generally accepted in the United States of America, except for long-term receivables and advances and capital lease financing which are budgeted when liquidated rather than when the receivable/liability is incurred. Budgets for enterprise funds are adopted on a basis consistent with the spending measurement focus of the governmental funds.

Expenditures over Appropriations

Per C.R.S. 29-1-108(2), appropriations are made by fund or spending agency (e.g. department) within a fund at the discretion of the Town Council. The Council by Resolution has made appropriations at the fund level and thus, expenditures may not legally exceed budgeted appropriations at the fund level. The individual Schedules of Revenues, Expenditures and Changes in Fund Balances - Budget to Actual reports as listed in the table of contents report those funds that exceeded approved budget appropriations. There were no individual funds that exceeded approved budget appropriations for the year ended December 31, 2016.

Tax, Spending and Debt Limitations

Colorado voters passed an amendment to the State Constitution, Article X, Section 20, which has several limitations, including revenue raising, spending abilities, and other specific requirements of state and local governments, excluding "enterprises."

The Amendment requires that an emergency reserve be maintained at three percent of fiscal year spending (excluding bonded debt service). A portion of the General Fund's fund balance is classified as restricted for emergencies as required by the Amendment. The Town is not allowed to use the emergency reserves to compensate for economic conditions, revenue shortfalls, or salary or benefit increases.

The Amendment is complex and subject to judicial interpretation. The Town believes it is in compliance with the requirements of the Amendment. However, the entity has made certain interpretations in the Amendment's language in order to determine its compliance.

Note 4. Deposits and Investments

A summary of cash and investments as shown on the statement of net position follows:

Cash on hand	\$	200
Cash in bank	7,9	990,806
Total cash and investments	\$ 7,9	91,006

Deposits

Custodial Credit Risk

For deposits this is the risk that in the event of a bank failure, the government's deposit may not be returned to it. The Town does not have a formal policy for custodial credit risk; however, the Colorado Public Deposit Protection Act (PDPA) requires that all units of local government deposit cash in eligible public depositories; eligibility is determined by state regulators. Amounts on deposit in excess of federal insurance levels must be collateralized. The eligible collateral is determined by the PDPA. The PDPA allows the institution to create a single collateral pool for all public funds. The pool is to be maintained by another institution or held in trust for all the uninsured public deposits as a group. The market value of the collateral must be at least equal to the aggregate uninsured deposits. Collateral in the pool is considered to be equal to depository insurance pursuant to definitions listed in GASB Statement No. 40. At December 31, 2016 cash on hand was \$200 and the carrying amount of the Town's deposits was \$7,990,806. As of December 31, 2016 the bank balance of the Town's deposits was \$8,354,189 of which \$309,389 was insured by federal depository insurance and \$8,044,800 was collateralized by the PDPA as noted above.

Investments

Colorado statutes specify investment instruments meeting defined rating and risk criteria in which local government entities may invest. Authorized investments include obligations of the United States and certain U.S. government agency securities; certain international agency securities; general obligation and revenue bonds of U.S. local government entities; bankers' acceptances of certain banks; commercial paper; local government investment pools; written repurchase agreements collateralized by certain authorized securities; certain money market funds; and, guaranteed investment contracts. The Town's investment policy follows Colorado statutes.

Interest rate risk

Interest rate risk is the risk that changes in interest rates will adversely affect the fair value of an investment. The Town's policy for managing its exposure to fair value loss arising from increasing interest rates is to comply with the provisions of the Colorado Public Deposit Protection Act (PDPA) which requires that the Town's investment portfolio maturities do not exceed five years from the time of purchase.

Note 4. Deposits and Investments, Continued

Credit risk

Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The Town's policy for reducing its exposure to credit risk is to comply with the provisions of the Colorado Public Deposit Protection Act (PDPA) which limits investment in commercial paper and corporate bonds to the top ratings issued by at least two nationally recognized statistical rating organizations such as Standard & Poor's and Moody's Investor Services.

Note 5. Restricted Assets

The Town reported \$10,000 in restricted cash in the Sanitation Fund as of December 31, 2016. This is required by the Colorado Water Resources and Power Development Authority Loan Agreements.

Note 6. Capital Assets

The following table summarizes the changes to capital assets for governmental activities during the year.

Governmental Activities:	Balance 12/31/2015	Additions	Deletions	Balance 12/31/2016
Capital assets, not being depreciated:				
Land	\$ 2,336,550	\$ -	\$ -	\$ 2,336,550
Construction in progress	498,821	1,391,783	(1,255,634)	634,970
Total capital assets, not being depreciated	2,835,371	1,391,783	(1,255,634)	2,971,520
Capital assets, being depreciated:				
Buildings & improvements	9,017,409	651,643	-	9,669,052
Equipment & vehicles	1,406,666	349,172	(88,144)	1,667,694
Infrastructure	12,669,428	615,091	(105,047)	13,179,472
Total capital assets, being depreciated	23,093,503	1,615,906	(193,191)	24,516,218
Less accumulated depreciation for:				
Buildings & improvements	(1,414,732)	(287,792)	-	(1,702,524)
Equipment & vehicles	(1,045,795)	(213,385)	88,144	(1,171,036)
Infrastructure	(2,793,757)	(419,200)	43,770	(3,169,187)
Total accumulated depreciation	(5,254,284)	(920,377)	131,914	(6,042,747)
Total capital assets, being depreciated, net	17,839,219	695,529	(61,277)	18,473,471
Governmental activities capital assets, net	\$ 20,674,590	\$ 2,087,312	\$(1,316,911)	\$ 21,444,991

Note 6. Capital Assets, Continued

Depreciation expense was charged to the functions/programs of the Town as follows:

Governmental Activities:	
General government	\$ 83,658
Public safety	39,766
Public works/streets	557,835
Parks & recreation	231,374
Community support	 7,744
Total depreciation expense - governmental activities	\$ 920,377

The following table summarizes the changes to capital assets for business-type activities during the year.

Business Type Activities:	Balance 12/31/2015	Adjustments*	Additions	Deletions	Balance 12/31/2016	
Capital assets not being depreciated:						
Land	\$ 16,376	\$-	\$ -	\$ -	\$ 16,376	
Construction in progress	7,993,053		15,359	(7,957,839)	50,573	
Total capital assets, not being depreciated	8,009,429		15,359	(7,957,839)	66,949	
Capital assets being depreciated:						
Improvements and systems	4,705,913	168,800	7,957,839	-	12,832,552	
Equipment and vehicles	77,417	24,000			101,417	
Total capital assets, being depreciated	4,783,330	192,800	7,957,839		12,933,969	
Less accumulated depreciation for:						
Improvements and systems	(2,132,927)	(47,850)	(110,757)	-	(2,291,534)	
Equipment and vehicles	(74,495)	(24,000)	(2,065)		(100,560)	
Total accumulated depreciation	(2,207,422)	(71,850)	(112,822)		(2,392,094)	
Total capital assets, being depreciated, net	2,575,908	120,950	7,845,017		10,541,875	
Business-type activities capital assets, net	\$ 10,585,337	\$ 120,950	\$ 7,860,376	\$(7,957,839)	\$ 10,608,824	

*The items in the adjustments column relate to a prior period adjustment. See Note 12 for additional information regarding the prior period adjustment.

Note 6. Capital Assets, Continued

Depreciation expense was charged to the functions/programs of the Town as follows:

Business-Type Activities:	
Sanitation	\$ 89,173
Geothermal	 23,649
Total depreciation expense - business-type activities	\$ 112,822

Note 7. Long-Term Debt

The following is a summary of changes in long-term obligations for the year ended December 31, 2016:

	Balance 12/31/2015	Additions	Retirements	Balance 12/31/2016	Current Portion
Governmental Activities:					
Lease revenue bond	\$-	\$ 2,660,000	\$ -	\$ 2,660,000	\$ 100,000
Bond premium	-	98,934	-	98,934	-
Capital leases payable	878,612	165,848	(726,136)	318,324	42,726
Compensated absences	159,729	12,130	-	171,859	171,859
Total Governmental activity					
Long-term liabilities	\$ 1,038,341	\$ 2,936,912	\$ (726,136)	\$ 3,249,117	\$ 314,585
Business-Type Activities:					
Water Pollution Control Fund Note	\$ 48,813	\$-	\$ (48,813)	\$ -	\$-
Water Pollution Control Fund Note	1,992,452	-	(93,025)	1,899,427	93,959
Note Payable to PAWSD	2,835,745	-	(26,987)	2,808,758	-
Compensated absences	4,820	263	(379)	4,704	4,704
Total Business-type activity					
Long-term liabilities	\$ 4,881,830	\$ 263	\$ (169,204)	\$ 4,712,889	\$ 98,664

For governmental activities, compensated absences, other post-employment benefits (OPEB), and net position liabilities are generally liquidated through the General Fund.

Note 7. Long-Term Debt, Continued

Long-term liabilities for the primary government at December 31, 2016 are comprised of the following:

Bonds payable:

Governmental Activities:

Lease Revenue Bonds, Series 2016, due in annual principal and semi-annual interest installments ranging from \$176,800 to \$195,563, bearing interest at 3.0% to 4.0%, maturing November 1, 2037.	\$ 2,660,000
Total Bonds Payable	\$ 2,660,000
Notes payable:	
Business-Type Activities:	
Note payable to Water Pollution Control Revolving Fund in the original amount of \$2,000,000. Due in forty semi-annual payments of \$9,215 for the first payment and then 39 payments of \$56,359, including interest at 1%, maturing May 1, 2035.	\$ 1,899,427
Loan payable to Pagosa Area Water and Sanitation District (PAWSD) in the orignal amount of up to \$2,835,000. Due in twenty annual payments of \$174,940, including interest at 2.19%, maturing November 30, 2036.	2,808,758
Total Notes Payable	\$ 4,708,185

Debt service requirements to maturity are as follows:

	Governmental Activities				ivities					
Years ending June 30:	Principal		g June 30: Principal Interest		Interest			Principal		Interest
2017	\$	100,000	\$	86,516	\$	207,388	\$	80,272		
2018		100,000		95,563		210,814		76,846		
2019		100,000		92,562		214,304		73,356		
2020		100,000		89,563		217,858		69,801		
2021		100,000		85,562		221,480		66,179		
2022-2026		555,000		372,363		1,164,142		274,155		
2027-2031		650,000		268,214		1,265,450		172,847		
2032-2036		785,000		130,000		1,206,750		62,470		
2037		170,000		6,800		-				
	\$	2,660,000	\$	1,227,143	\$	4,708,185	\$	875,925		

Note 8. Capital Leases Payable

The Town has entered into lease agreements. These lease agreements are considered capital leases in accordance with Financial Accounting Standard Board ASC 840-30-25. The leases are shown in the governmental activities of the government-wide statements.

The following is an annual schedule of future minimum lease payments with interest rates of 3.5 and 3.57 percent under the capital leases, together with the present value of the net minimum lease payments:

			Gov	ernmental
December 31,			A	ctivities
2017			\$	53,504
2018				53,504
2019				53,504
2020				53,504
2021				18,147
2022-2026				90,735
2027-2029			11	53,808
Total remaining lease payments			\$	376,704
Less: Amount representing interest				(58,380)
Present value of net remaining minimum	n lease	e		
payments			\$	318,324
	Gov	ernm	ental	
	Ac	ctivit	ies	
Buildings & improvements	\$	302	,000	
Equipment & vehicles		165	,848	
Accumulated depreciation		(16	,453)	
Net total	\$	-	,395	

Note 9. Pension Plans

Fire and Police Pension Association of Colorado

Plan description – The Town participates in the Statewide Defined Benefit Plan (SWDB) which is a cost-sharing multiple-employer defined benefit pension plan. The Plan is administered by the Fire & Police Pension Association of Colorado (FPPA). FPPA issues a publicly available comprehensive annual financial report that can be obtained on the FPPA's website at www.fppaco.org.

Benefits provided – A member is eligible for a normal retirement pension once the member has completed twenty-five years of credited service and has attained the age of 55.

The annual normal retirement benefit is 2 percent of the average of the member's highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter. The benefit earned prior to January 1, 2007 for members of affiliated social security employers will be reduced by that amount of social security income payable to the member annually. Effective January 1, 2007, members currently covered under social security will receive half the benefit when compared to the SWDB. Benefits paid to retired members are evaluated and may be re-determined every October 1. The amount of any increase is based on the Board's discretion and can range from 0 to the higher of 3 percent or the Consumer Price Index.

A member is eligible for an early retirement at age 50 or after 30 years of service. The early retirement benefit equals the normal retirement benefit reduced on an actuarially equivalent basis. Upon termination, an employee may elect to have member contributions, along with 5 percent as interest, returned as a lump sum distribution. Alternatively, a member with at least five years of accredited service may leave contributions with the Plan and remain eligible for a retirement pension at age 55 equal to 2 percent of the member's average highest three years' base salary for each year of credited service up to ten years, plus 2.5 percent for each year of service thereafter.

Contributions – The Plan sets contributions rates at a level that enables all benefits to be fully funded at the retirement date of all members. Contribution rates for the SWDB plan are set by state statute. Employer contribution rates can only be amended by state statute. Member contribution rates can be amended by state statute or election of the membership.

Members of the SWDB plan and their employers are contributing at the rate of 8.5 percent and 8 percent, respectively, of base salary for a total contribution rate of 16.5 percent in 2015. In 2014, the members elected to increase the member contribution rate to the SWDB plan beginning in 2015. Member contribution rates will increase by 0.5 percent annually through 2022 to a total of 12 percent of base salary. Employer contributions will remain at 8 percent resulting in a combined rate of 20 percent in 2022.

Note 9. Pension Plans, Continued

The Town's contributions for the current and 2 preceding fiscal years, all of which were equal to the required contributions, were as follows:

Year Ended	Retirement			
December 31,	Fund			
2014	\$	22,254		
2015		24,280		
2016		27,615		

Pension liability – At December 31, 2016, the Town reported an asset of 1,104 for its proportionate share of the SWDB net pension liability/asset. The net pension liability/asset was measured as of December 31, 2015. The total pension liability used to calculate the net pension liability was determined using an actuarial valuation as of January 1, 2016. The Town's proportion of the net pension liability/asset was based on the Town's actual contributions to the plan relative to the total of all participating employers' contributions for the year ended December 31, 2015. The Town's proportion measured as of December 31, 2015, was 0.062607 percent for police, which was a increase of 0.000749 percent from the proportions measured as of December 31, 2014.

Pension expense and deferred outflows/inflows of resources – For the year ended December 31, 2016, the Town recognized pension expense for SWDB of \$10,869. At December 31, 2016, the Town reported deferred outflows of resources and deferred inflows of resources related to pensions from the following sources:

	Po	lice	
	Deferred		Deferred
	Outflows of		Inflows of
	Resources		Resources
Differences between expected and actual experience	\$ 8,926	\$	1,303
Changes in assumptions	17,335		-
Net difference between projected and actual earnings on pension plan investments	56,171		-
Changes in proportion and differences between contributions and proportional share of contributions	8,224		-
Contributions subsequent to the measurement date	27,615		-
Total	\$ 118,272	\$	1,303

Note 9. Pension Plans, Continued

The \$27,615 reported as deferred outflows of resources related to SWDB pensions resulting from Town contributions subsequent to the measurement date will be recognized as a reduction of the net pension liability in the year ending December 31, 2016. Other amounts reported as deferred outflows of resources and deferred inflows of resources related to SWDB pensions will be recognized in pension expense as follows:

Year Ended December 31	O (In Re	eferred utflows flows) of esources Police
2016	\$	17,896
2017		17,896
2018		17,896
2019		16,503
2020		3,505
Thereafter		15,657

Actuarial Assumptions – The significant actuarial assumptions used to measure the total pension liability are as follows:

Actuarial valuation date	January 1, 2016
Actuarial roll forward date	January 1, 2015
Actuarial cost method	Entry age normal
Investment rate of return	7.5%
Projected salary increases	4.0-14.0%
Inflation	2.5%
Mortality rates	RP-2014 Mortality Table

The long-term expected rate of return on SWDB pension plan investments was determined using a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Note 9. Pension Plans, Continued

The target allocation and best estimates of arithmetic real rates of return for each major asset class are summarized in the following table:

Asset Class	Target Allocation	Long-Term Expected Rate of Return
Global Equity	40%	8.9%
Equity Long/Short	10%	7.5%
Illiquid Alternatives	18%	10.5%
Fixed Income	15%	4.6%
Absolute Return	12%	6.5%
Managed Futures	4%	5.5%
Cash	1%	2.5%
Total	100%	

Discount Rate – The discount rate used to measure the SWDB total pension liability was 7.5 percent, which is less than the long-term expected rate of return. The projection of cash flows used to determine the discount rate assumed that contributions from participating employers will be made based on the actuarially determined rates based on the SWDB Board's funding policy, which establishes the contractually required rate under Colorado statute. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.

Sensitivity of the proportionate share of the net pension liability to changes in the discount rate – The following table presents the Town's proportionate share of the net pension liability calculated using the discount rate of 7.5 percent, as well as what the Town's proportionate share of the net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower (6.5 percent) or 1 percentage point higher (8.5 percent) than the current rate:

			(Current	
	1	% Decrease	Dis	scount Rate	1% Increase
		6.50%		7.50%	8.50%
Police					
Net pension (asset) / liability	\$	154,607	\$	(1,104)	\$ (130,260)

Pension plan fiduciary net position-- Detailed information about the pension plan's fiduciary net position is available in the separately issued FPPA financial report.

Note 9. Pension Plans, Continued

Colorado County Officials and Employees Retirement Association

The Colorado County Officials and Employees Retirement Association (Association) was established to serve as trustee and provide continuing administration of a trust fund for retirement benefits for eligible county and municipal officers and county, municipal, and special district employees. The Association established a defined contribution plan called Colorado County Officials and Employees Retirement Plan (Plan) through which contributions of the employers are combined with contributions of the employees and invested in income earning instruments for the benefit of the Plan participants. Any county, municipality, or special district of the State of Colorado may, with the consent of the Association, can become a member of the Association and participate in the Plan by adopting it for its officers and employees.

Employees and officers of Association members are required to participate in the Plan after the completion of one year of service, but participation is optional for all elected officers. The Plan is controlled by a five-member governing board selected in accordance with Colorado State statutes.

Employer contributions to the Plan is 5% of compensation. Employee contributions must match employer contributions and are funded on a current basis. Employees may make additional voluntary contributions not to exceed 10% of compensation.

Participants vest in employer contributions and in the earnings, losses, and changes in the fair market value of the Plan at 20% per year, as adopted by the Town. Participants are immediately vested 100% in their own contributions and earnings. In the event that an Association member withdraws from the Plan, the participant balances for that member shall become immediately vested 100%. Contributions by the Town to the plan were \$90,480.

Net earnings or losses are allocated quarterly to Plan participants. The allocation is based on each participant's balance as of the beginning of that quarter. Participants receiving benefit payments upon retirement or termination are allocated earnings through the date of the distribution.

Benefit payments are made as of the effective date of each participant's retirement or termination. At retirement, each participant has the option of receiving their vested balance in cash or having the Association place the funds in a bank account maintained under the joint control of the Association and the retiring individual. Any employer contributions forfeited by a participant due to termination of employment before becoming fully vested is returned to the member county, municipality, or special district.

The Association may at any time elect to terminate the Plan. In the event of such termination, each participant shall become 100% vested.

In addition to participating in the Plan, each participant may elect to contribute to a deferred compensation plan. Through the deferred compensation plan, a member employer defers payment of a portion of an employee's current salary and deposits the deferred payment with the Association upon a participant's retirement or termination of employment, the Association may begin payment of this deferred amount, and until then, all rights and interest in the deferred compensation plan remain vested with the employer.

Note 9. Pension Plans, Continued

Both the retirement plan and the deferred compensation plan were amended July 1, 1991 to allow participants to self-direct the investment of their funds. Participants may self-direct employee and deferred contributions and earnings, and employer contributions and earnings, in which they are 100% vested. The governing board selected six Fidelity Investment funds (Magellan Fund, Contra Fund, Growth and Income Portfolio, Global Bond Fund, Intermediate Bond Fund and the Retirement Money Market Portfolio) for the investment of self-directed funds. The board continues to manage all other investments of the Plan. If no written directions are received from a participant, the participant's funds are automatically invested in the board-managed assets.

Note 10. Risk Management

The Town is exposed to various risks of loss related to torts; theft of, damage to and destruction of assets; errors and omissions; injuries to employees and natural disasters. Claims have not exceeded coverage in any of the last three fiscal years.

The Town is a member of the Colorado Intergovernmental Risk Sharing Agency (CIRSA), a separate and independent governmental and legal entity formed by an intergovernmental agreement by member municipalities pursuant to the provision of 24-10-1155, Colorado Revised Statutes (1982 Replacement Volume) and the Colorado Constitution, Article XIV, Section 18(2).

The purposes of CIRSA is to provide members defined liability and property coverage's and to assist members to prevent and reduce losses and injuries to municipal property and to persons or property which might result in claims being made against members of CIRSA, their employees or officers.

It is the intent of the members of CIRSA to create an entity in perpetuity which will administer and use funds contributed by the members to defend and indemnify, in accordance with the bylaws, any member of CIRSA against liability or loss, to the limit of the financial resources of CIRSA. It is also the intent of the members to have CIRSA provide continuing stability and availability of needed coverage's at reasonable costs. All income and assets of CIRSA shall at all times be dedicated to the exclusive benefit of its members.

The Town recognizes an expense for coverage for the amount paid to CIRSA annually for these coverage's. Contingent liability claims for the coverage have not been recognized to date after reviewing claim history and the remoteness of potential loss in excess of actual contributions by the Town.

CIRSA is a separate legal entity and the Town does not approve budgets nor does it have the ability to significantly affect the operations of CIRSA. The Board of Directors of the Agency is composed of seven directors elected by the members at the annual meeting to be scheduled in December each year.

Note 11. Intergovernmental Agreement

On January 3, 2012, the Pagosa Springs Sanitation General Improvement District (PSSGID) and Pagosa Area Water and Sanitation District (PAWSD) entered into an intergovernmental agreement for PSSGID to extend their sewer lines to connect with the PAWSD line. PAWSD would then do the sewer treatment. The construction contract of this extended line was for a bid price of \$6,853,000. PAWSD has agreed to loan PSSGID up to \$2,835,000 for the construction. This loan will be repaid over 20 years at an interest rate equal to PAWSD lost opportunity on investment funds.

Note 12. Prior Period Adjustments

Prior period adjustments are the net effect of changes resulting from correction of an error. Because such amounts are the product of errors from a prior period, they are not properly included as part of the results of operations of the current period, even though they are reported in the current period. Instead, such adjustments are properly reported as a direct adjustment to beginning fund balance or beginning net position to restate that amount to what it would have been had the error not occurred. During the year ended December 31, 2016, a prior period adjustment was necessary in the Sanitation Fund to account for capitalization of assets that were previously expensed in prior years. The total cost of those assets was \$192,800 with accumulated depreciation of \$71,849 which resulted in a prior period adjustment of \$120,951.

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REQUIRED SUPPLEMENTARY INFORMATION

TOWN OF PAGOSA SPRINGS, COLORADO Required Supplementary Information Schedule of the Proportionate Share of the Net Pension Liability December 31, 2016

	Pol Reporting (Measurer	
	 2016 (2015)	 2015 (2014)
Proportion of the net pension liability (asset)	0.062607%	0.061858%
Proportionate share of the net pension liability (asset)	\$ (1,104)	\$ (69,812)
Covered employee payroll	\$ 345,181	\$ 303,497
Proportionate share of the net pension liability (asset) as a percentage of its covered-employee payroll	-0.32%	-23.00%
Plan fiduciary net position as a percentage of the total pension liability	100.10%	106.80%

Note: The Town implemented GASB 68 in 2015. Prior year information is not available.

TOWN OF PAGOSA SPRINGS, COLORADO Required Supplementary Information Schedule of Contributions December 31, 2016

	Pol Reporting 3 (Measurer	Fiscal Y	ate)
	 2016 (2015)		2015 (2014)
Contractually required contribution	\$ 24,280	\$	22,254
Contributions in relation to the contractually required contribution	\$ (24,280)	\$	(22,254)
Contribution deficiency (excess)	\$ -	\$	-
Covered employee payroll	\$ 345,181	\$	303,497
Contributions as a percentage of covered-employee payroll	7.03%		7.33%

Note: The Town implemented GASB 68 in 2015. Prior year information is not available.

TOWN OF PAGOSA SPRINGS, COLORADO Required Supplementary Information Notes to Pension Plan Schedules December 31, 2016

Note 1. Actuarially Determined Contribution Rates

Actuarially determined contribution rates for FPPA are calculated as of January 1, or two years prior to the end of the fiscal year in which contributions are made. The actuarial methods and assumptions used to establish the contribution requirements are as follows:

- Actuarial cost method
 Amortization method
 Entry age normal Level % of payroll, op
- Remaining amortization period
- Asset valuation method
- Actuarial assumptions:
 - Investment rate of return:
 - Projected salary increase:
 - o Inflation:
 - o COLA:

Entry age normal Level % of payroll, open 30 years 5-year smoothed fair value

7.5% 4.0% - 14.0% 3.0% 0.0%

TOWN OF PAGOSA SPRINGS, COLORADO

REQUIRED SUPPLEMENTARY INFORMATION BUDGETARY COMPARISON SCHEDULES FOR THE FOLLOWING MAJOR FUNDS:

The **General Fund** is used to account for resources traditionally associated with government which are not required legally or by sound financial management to be accounted for in another fund.

The **Tourism Fund** accounts for the tax collected from lodging establishments to be used for community support services.

TOWN OF PAGOSA SPRINGS, COLORADO General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2016

	Budgeted	Amounts	Actual	Variance with	
Revenues	Original	Final	Amounts	Final Budget	
Taxes:					
Property tax	\$ 79,939	\$ 79,939	\$ 80,057	\$ 118	
Sales tax	2,176,283	2,176,283	2,311,507	135,224	
Franchise tax	106,500	106,500	47,355	(59,145)	
Other taxes	42,300	42,300	43,723	1,423	
Total taxes	2,405,022	2,405,022	2,482,642	77,620	
Licenses, permits and fees:					
Licenses, permits and fees	48,500	48,500	49,691	1,191	
Building permits	52,500	52,500	62,822	10,322	
Total licenses, permits and fees	101,000	101,000	112,513	11,513	
Intergovernmental:					
Grant revenues	158,500	158,500	206,234	47,734	
Total intergovernmental	158,500	158,500	206,234	47,734	
Fines and forfeitures:					
Fines and forfeitures	36,500	36,500	95,717	59,217	
Total fines and forfeitures	36,500	36,500	95,717	59,217	
Charges for services:					
Charges for services	250,135	250,135	204,226	(45,909)	
Total charges for services	250,135	250,135	204,226	(45,909)	
Interest:					
Interest revenue	15,000	15,000	40,044	25,044	
Total interest	15,000	15,000	40,044	25,044	
Contributions and donations:					
Contributions and donations	24,000	74,000	86,985	12,985	
Total contributions and donations	24,000	74,000	86,985	12,985	
Other revenues:					
Miscellaneous	20,000	20,000	77,373	57,373	
Total other revenues	20,000	20,000	77,373	57,373	
Total revenues	3,010,157	3,060,157	3,305,734	245,577	
				(continued)	

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TOWN OF PAGOSA SPRINGS, COLORADO General Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual, (Continued) For the Year Ended December 31, 2016

	Budgeted	Amounts	Actual	Variance with
Expenditures	Original	Final	Amounts	Final Budget
General Government:				
Town manager/admin	274,603	335,356	373,841	(38,485)
Town clerk/town hall	445,341	445,341	438,744	6,597
Building and planning	437,900	437,900	379,897	58,003
Municipal court	308,671	308,671	289,658	19,013
Total General Government	1,466,515	1,527,268	1,482,140	45,128
Public Safety:				
Police	868,258	868,258	862,606	5,652
Total Public Safety	868,258	868,258	862,606	5,652
Parks & Recreation:				
Recreation	289,944	300,944	230,730	70,214
Community center	194,762	235,439	241,839	(6,400)
Total Public Works	484,706	536,383	472,569	63,814
Community Support:	309,100	359,100	376,376	(17,276)
Total Community Support	309,100	359,100	376,376	(17,276)
Total expenditures	3,128,579	3,291,009	3,193,691	97,318
Excess of revenues over				
(under) expenditures	(118,422)	(230,852)	112,043	342,895
Other financing sources (uses):				
Impact fees	14,800	14,800	80,268	65,468
Total other financing sources (uses)	14,800	14,800	80,268	65,468
Net change in fund balance	(103,622)	(216,052)	192,311	408,363
Fund balance, beginning of year - restated	2,591,823	2,591,823	2,591,823	
Fund balance, end of year	\$ 2,488,201	\$ 2,375,771	\$ 2,784,134	\$ 408,363

TOWN OF PAGOSA SPRINGS, COLORADO Tourism Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2016

		Budgeted Amounts					Var	iance with
	(Original		Final		Actual	Final Budget	
Revenues								
Lodgers tax	\$	540,000	\$	540,000	\$	594,406	\$	54,406
Intergovernmental revenue		108,000		108,000		136,127		28,127
Charges for services		1,500		1,500		1,169		(331)
Other revenues		45,000		45,000		49,888		4,888
Total revenues		694,500		694,500		781,590		87,090
Expenditures								
Community support		789,568		789,568		717,444		72,124
Total expenditures		789,568		789,568		717,444		72,124
Excess of revenue and other sources over								
(under) expenditures and other uses		(95,068)		(95,068)		64,146		159,214
Net change in fund balance		(95,068)		(95,068)		64,146		159,214
Fund balance, beginning of year		295,438		295,438		295,438		-
Fund balance, end of year	\$	200,370	\$	200,370	\$	359,584	\$	159,214

TOWN OF PAGOSA SPRINGS, COLORADO

SUPPLEMENTARY INFORMATION

BUDGETARY COMPARISON SCHEDULES

FOR THE FOLLOWING FUNDS:

Major Capital Project Fund

The **Capital Improvement Fund** accounts for maintenance, acquisition or construction of major capital facilities (other than those belonging to enterprise funds).

Nonmajor Special Revenue Fund

The **Conservation Trust Fund** accounts for the State of Colorado lottery funds to be used for parks and recreation services and capital investment.

Major and Nonmajor Enterprise Funds

Enterprise Funds are used to account for operations that are financed and operated in a manner similar to private business enterprises, where the intent is that the costs of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges. The budgets for the enterprise funds have been prepared and presented on a modified accrual basis which is an accounting basis other than GAAP for enterprise funds.

The **Sanitation Fund** accounts for the activities related to the Town's sanitation treatment and distribution operations.

The Geothermal Fund is used to account for the Town's geothermal services.

TOWN OF PAGOSA SPRINGS, COLORADO Capital Improvement Capital Project Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2016

	Budgeted	Amounts		Variance with
	Original	Final	Actual	Final Budget
Revenues				
Sales taxes	\$ 2,176,283	\$ 2,176,283	\$ 2,311,507	\$ 135,224
Highway users tax	72,502	72,502	73,157	655
Intergovernmental revenue	1,626,435	1,626,435	423,186	(1,203,249)
Charges for services	31,013	31,013	35,633	4,620
Other income			66,307	66,307
Total revenue	3,906,233	3,906,233	2,909,790	(996,443)
Expenditures				
General governement	229,732	229,732	136,357	93,375
Public safety	24,000	24,000	20,042	3,958
Public works/streets	710,674	710,673	703,341	7,332
Parks and recreation	351,101	351,100	337,645	13,455
Community support	10,000	10,000	7,782	2,218
Debt service				
Principal	733,504	733,504	726,136	7,368
Interest	-	-	41,961	(41,961)
Issuance costs			108,600	
Capital outlay	4,459,928	4,614,857	1,624,373	2,990,484
Total expenditures	6,518,939	6,673,866	3,706,237	3,076,229
Excess of revenue and other sources over				
(under) expenditures and other uses	(2,612,706)	(2,767,633)	(796,447)	1,971,186
Other financing sources (uses):				
Capital lease	-	-	165,848	165,848
Lease revenue bond	2,180,000	2,180,000	2,660,000	480,000
Bond premium	-	-	98,934	98,934
Sale of assets			80,136	80,136
Total other financing sources (uses):	2,180,000	2,180,000	3,004,918	824,918
Net change in fund balance	(432,706)	(587,633)	2,208,471	2,796,104
Fund balance, beginning of year	1,697,047	1,697,047	1,697,047	
Fund balance, end of year	\$ 1,264,341	\$ 1,109,414	\$ 3,905,518	\$ 2,796,104

TOWN OF PAGOSA SPRINGS, COLORADO Nonmajor Conservation Trust Special Revenue Fund Schedule of Revenues, Expenditures and Changes in Fund Balance Budget and Actual For the Year Ended December 31, 2016

	Budgeted Amounts					Varia	ance with	
	Original		Final		Actual		Final Budget	
Revenues								
Intergovernmental revenue	\$	47,000	\$	47,000	\$	49,690	\$	2,690
Total revenues		47,000		47,000		49,690		2,690
Expenditures								
Capital outlay		69,000		81,000		74,200		6,800
Total expenditures		69,000		81,000		74,200		6,800
Excess of revenue and other sources over								
(under) expenditures and other uses	1	(22,000)		(34,000)		(24,510)		9,490
Fund balance, beginning of year		88,684		88,684		88,684		-
Fund balance, end of year	\$	66,684	\$	54,684	\$	64,174	\$	9,490

TOWN OF PAGOSA SPRINGS, COLORADO Sanitation Fund Schedule of Revenues, Expenses and Changes in Net Position Budget and Actual For the Year Ended December 31, 2016

	Budgete	d Amounts	Actual	Variance with	
	Original	Final	Amounts	Final Budget	
Operating revenues					
Charges for services	\$ 662,000	\$ 662,000	\$ 669,110	\$ 7,110	
Other revenues	50	50	4,044	3,994	
Total operating revenues	662,050	662,050	673,154	11,104	
Operating expenses					
Salaries and wages	75,201	75,201	72,749	2,452	
Operating system	385,149	385,149	238,834	146,315	
Administrative	36,803	36,803	26,993	9,810	
Professional fees	34,000	34,000	74,615	(40,615)	
Total operating expenses	531,153	531,153	413,191	117,962	
Operating income (loss)	130,897	130,897	259,963	129,066	
Non-operating revenues (expenses)					
Interest income	2,500	2,500	2,594	94	
Property and specific ownership tax	63,442	63,442	62,359	(1,083)	
Connection and tap fees	44,000	44,000	54,600	10,600	
Capital Outlay	(350,000)	(350,000)	-	350,000	
Debt service	(326,239)	(326,239)	(157,359)	168,880	
Grant revenue	640,322	640,322	159,167	(481,155)	
Total non-operating revenues (expenses)	74,025	74,025	121,361	47,336	
Change in net position -budget basis	\$ 204,922	\$ 204,922	381,324	\$ 176,402	
GAAP Basis Adjustments Depreciation			(90.174)		
*			(89,174)		
Change in net position - GAAP basis			292,150		
Net position, beginning of year			6,697,715		
Prior period adjustments			120,951		
Net position, end of year			\$ 7,110,816		

TOWN OF PAGOSA SPRINGS, COLORADO Geothermal Fund Schedule of Revenues, Expenses and Changes in Net Position Budget and Actual For the Year Ended December 31, 2016

	Budgete	d Amounts	Actual	Variance with Final Budget	
	Original	Final	Amounts		
Operating revenues					
Charges for services	\$ 41,697	\$ 41,697	\$ 41,766	\$ 69	
Other revenues			3,000	3,000	
Total operating revenues	41,697	41,697	44,766	3,069	
Operating expenses					
Operating system	32,350	37,350	33,159	4,191	
Administrative	3,000	3,000	4,064	(1,064)	
Professional fees	6,000	6,000	5,839	161	
Total operating expenses	41,350	46,350	43,062	3,288	
Operating income (loss)	347	(4,653)	1,704	6,357	
Change in net position-budget basis GAAP Basis Adjustments	\$ 347	\$ (4,653)	1,704	\$ 6,357	
Depreciation			(23,649)		
Change in net position - GAAP basis			(21,945)		
Net position, beginning of year			456,365		
Net position, end of year			\$ 434,420		

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SUPPLEMENTARY INFORMATION

LOCAL HIGHWAY FINANCE REPORT

Section 43-2-132 of the Colorado Revised Statutes requires municipalities receiving Highway User Tax Funds to include a schedule of highway receipts and expenditures with the audit report. The said report is presented on the following two pages.

Financial Planning 02/01 Form # 350-050-36 The public report burden for this information collection is estimated to average 380 hours annually. City or County: Town of Pagosa Springs, CO LOCAL HIGHWAY FINANCE REPORT YEAR ENDING : December 2016 Prepared By: April Hessman, Town Clerk Phone: 1-970-264-4151 ext 237 I. DISPOSITION OF HIGHWAY-USER REVENUES AVAILABLE FOR LOCAL GOVERNMENT EXPENDITURE Local B. Local C. Receipts from D. Receipts from A. ITEM **Motor-Fuel Motor-Vehicle** State Highway-Federal Highway Taxes Taxes User Taxes Administration Total receipts available Minus amount used for collection expenses Minus amount used for nonhighway purposes Minus amount used for mass transit Remainder used for highway purposes II. RECEIPTS FOR ROAD AND STREET PURPOSES **III. DISBURSEMENTS FOR ROAD** AND STREET PURPOSES ITEM ITEM AMOUNT AMOUNT A. Receipts from local sources: A. Local highway disbursements: 446,367 1. Capital outlay (from page 2) 1. Local highway-user taxes a. Motor Fuel (from Item I.A.5.) 2. Maintenance: 496,531 b. Motor Vehicle (from Item I.B.5.) 3. Road and street services: c. Total (a.+b.) a. Traffic control operations 2. General fund appropriations 0 b. Snow and ice removal 3. Other local imposts (from page 2) 903,645 c. Other 6,614 4. Miscellaneous local receipts (from page 2) 152,345 d. Total (a. through c.) 6,614 5. Transfers from toll facilities 4. General administration & miscellaneous 5. Highway law enforcement and safety 6. Proceeds of sale of bonds and notes: a. Bonds - Original Issues 6. Total (1 through 5) 949.512 b. Bonds - Refunding Issues B. Debt service on local obligations: c. Notes 1. Bonds: d. Total (a. + b. + c.)a. Interest 0 Total (1 through 6) 1,055,990 b. Redemption **B.** Private Contributions Total (a. + b.)0 c. C. Receipts from State government 2 Notes: (from page 2) 73,157 22,872 a. Interest D. Receipts from Federal Government b. Redemption 156,762 (from page 2) 0 c. Total (a. + b.)179,634 1,129,146 Total receipts (A.7 + B + C + D)Total (1.c + 2.c)179,634 C. Payments to State for highways **D.** Payments to toll facilities **E.** Total disbursements (A.6 + B.3 + C + D)1,129,146 IV. LOCAL HIGHWAY DEBT STATUS (Show all entries at par) Opening Debt Amount Issued Redemptions Closing Debt A. Bonds (Total) 1. Bonds (Refunding Portion) B. Notes (Total) 679,503 156,762 522,741 V. LOCAL ROAD AND STREET FUND BALANCE B. Total Receipts A. Beginning Balance C. Total Disbursements D. Ending Balance E. Reconciliation 1.129.146 1.129.146 0 0 0 Notes and Comments:

LOCAL HIGHWAY FINANCE REPORT SFOR ROAD AND STREET PURPOSES - DETAIL						
ITEM	AMOUNT	ITEM	AMOUNT			
A.3. Other local imposts:		A.4. Miscellaneous local receipts:				
a. Property Taxes and Assessments		a. Interest on investments				
b. Other local imposts:		 b. Traffic Fines & Penalities 				
1. Sales Taxes	903,645	c. Parking Garage Fees				
2. Infrastructure & Impact Fees		d. Parking Meter Fees				
3. Liens		e. Sale of Surplus Property	38,895			
4. Licenses		f. Charges for Services				
5. Specific Ownership &/or Other		g. Other Misc. Receipts				
6. Total (1. through 5.)	903,645	h. Other - Road and Bridge	113,450			
c. Total $(a. + b.)$	903,645	i. Total (a. through h.)	152,345			
	(Carry forward to page 1)		(Carry forward to page 1)			
ITEM	AMOUNT	ITEM	AMOUNT			
C. Receipts from State Government		D. Receipts from Federal Government				
1. Highway-user taxes	73,157	1. FHWA (from Item I.D.5.)				
2. State general funds		2. Other Federal agencies:				
3. Other State funds:		a. Forest Service				
a. State bond proceeds		b. FEMA				
b. Project Match		c. HUD				

0

3.

73,157

III. DISBURSEMENTS FOR ROAD AND STREET PURPOSES - DETAIL

d. Federal Transit Admin

g. Total (a. through f.)

0

0

f. Other Federal

Total (1. + 2.g)

ON NATIONAL

HIGHWAY SYSTEM

(a)

e. U.S. Corps of Engineers

OFF NATIONAL

HIGHWAY

SYSTEM

(b)

2,<u>79</u>9

443,568

443,568

446,367

0

0

0

0

0

2,799

443,568 443,568

446,367

(Carry forward to page 1)

TOTAL

(c)

(Carry forward to page 1)

FORM FHWA-536 (Rev.1-05)

c. Motor Vehicle Registrations

e. Other - Road and bridge

f. Total (a. through e.)

a. Right-Of-Way Costs

(2). Capacity Improvements

(4). System Enhancement & Operation

(5). Total Construction (1) + (2) + (3) + (4)

d. Total Capital Outlay (Lines 1.a. + 1.b. + 1.c.5)

(3). System Preservation

b. Engineering Costsc. Construction:(1). New Facilities

4. Total (1. + 2. + 3.f)

A.1. Capital outlay:

Notes and Comments:

d. Other -

PREVIOUS EDITIONS OBSOLETE

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MEMBERS: CHAD B. ATKINSON, CPA KRIS J. BRAUNBERGER, CPA ROBERT S. COX, CPA TODD B. FELTNER, CPA K. MARK FROST, CPA MORRIS J PEACOCK, CPA

PHILLIP S. PEINE, CPA STEVEN D PALMER, CPA MICHAEL K. SPILKER, CPA KEVIN L. STEPHENS, CPA MARK E. TICHENOR, CPA MICHAEL J. TORGERSON. CPA

Independent Auditors' Report on Internal Control over Financial Reporting and on Compliance and Other Matters Based on an Audit of Financial Statements Performed in Accordance with *Government Auditing Standards*

The Honorable Mayor and Council Town of Pagosa Springs, Colorado

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities, the business-type activities, each major fund, and the aggregate remaining fund information of the Town of Pagosa Springs, Colorado, as of and for the year ended December 31, 2016, and the related notes to the financial statements, which collectively comprise the Town of Pagosa Springs, Colorado's basic financial statements and have issued our report thereon dated June 30, 2017.

Internal Control over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Town of Pagosa Springs, Colorado's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Town of Pagosa Springs, Colorado's internal control. Accordingly, we do not express an opinion on the effectiveness of the Town of Pagosa Springs, Colorado's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented, or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify certain deficiencies in internal control, described in the findings and recommendations letter to be a significant deficiency.

2015-001 Accounting Adjustments

Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Town's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Hinter Fundeds, PLLC

HintonBurdick, PLLC St. George, Utah June 30, 2017